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STATEMENT BY THE PRESIDENT

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In signing the Soil Conservation and Domestic Allotment Act, I feel that I am approving a measure which helps to safeguard vital public interests, not only for today but ~~perhaps~~ for generations to come.

This legislation represents an attempt to develop, out of the far-reaching and partly emergency efforts under the Agricultural Adjustment Act, a long-time program for American agriculture.

The new law has three major objectives which are inseparably ~~and~~ <sup>of necessity</sup> linked with the national welfare. The first of these aims is conservation of the soil <sup>itself through wise and proper land use.</sup>. The second purpose is the reestablishment and maintenance of farm income at fair levels so that the gains made by agriculture in the past three years can be preserved and national recovery can continue. The third major objective is the protection of consumers by assuring adequate supplies of food and fiber now and in the future.

The Federal Government, with an annual expenditure ~~which undoubtedly~~ <sup>for</sup> will be much less than the <sup>actual</sup> yearly wastage of fertility ~~by~~ <sup>in the past,</sup> ~~alone~~, will make grants of money to farmers, conditioned upon actual evidence of good land use. Thus in carrying out the soil conservation plan, a positive incentive <sup>to rural protection for those who</sup> ~~will be provided for~~ voluntary shift from ~~the~~ soil-depleting surplus crops, such as cotton, corn, wheat and tobacco, into erosion-preventing and soil-building crops, such as grasses and legumes, of which there is no surplus. This will help to bring about and maintain a healthy supply and demand situation from farm commodities, and will have a beneficial effect on farm prices and farm income.

There will be no contracts with farmers. The ~~new~~ program ~~will do~~ not ~~permit~~ control ~~individual~~ production of individual farm commodities. ~~that was possible under the programs which were stopped by the Supreme Court's decision on January 8.~~ The absence of production control may make impracticable the attainment of exact parity prices, as defined in the Agricultural Adjustment Act. Nevertheless, I am confident that the farmers, cooperating with the Government will work hard within existing legal limitations to achieve the new law's goal, which is parity not of farm prices but of farm income. They and we have not abandoned and will not abandon the principle of equality ~~for~~ agriculture.

In general, the new farm act follows the outlines of a long-time policy for agriculture which I recommended in my statement of October 25, 1935. The wise use of land which it seeks to encourage involves sound farm practice and crop rotation as well as soil conservation. The income insurance feature afforded by the conditional payments will help farmers to maintain these beneficial systems of farming without interruption in poor crop years. Long-time adjustments, as I said last October, can be adapted to natural soil advantages of regions and localities.

(3)

1 Sound farming is of direct interest not only to farmers but to consumers. To the extent that the new plan succeeds in its aim of preserving and improving farm lands, consumers will share substantially in the benefits. In years of surplus, consumers may lightly take for granted the continuance of adequate supplies of food and fiber; but the recurring dust storms and rivers yellow with silt are a warning that nature's resources will not indefinitely withstand exploitation or negligence. The only permanent protection which can be given consumers must come from conservation practiced by farmers.)

A 2 For a long time, I have felt that there was need for concerted action to promote good land use. Years ago, as Governor of the State of New York, I took such steps as I could in that direction, and described them in detail in a speech at French Lick, Indiana, June 2, 1931, on the subject "Acres Fit and Unfit". I said that, having reached a determination as to the best use of land, "we arrive at once at the larger problem of getting men, women and children--in other words, population--to go along with a program and carry it out". I said that "government itself must take steps, with approval of the governed, to see that plans become realities".

A As I made that speech, I was thinking in terms of my state, of other states and of the nation. Now this new Act incorporates a system of Federal aid to function when state cooperation with the Federal Government can be arranged.

A The provision for State-Federal cooperation, beginning not later than January 1, 1938, will mark a further application of the principle of shared responsibility. This ~~was~~<sup>is in accord with the</sup> strong feature of the agricultural adjustment programs which operated in a democratic manner through cooperation with the State land grant colleges, State committees, county associations and county committees, township committees, and individual farmers.

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The history of every nation is eventually written in the way  
in which it cares for its soil. The United States, as evidenced by  
the progressive public opinion and vigorous demand which resulted  
in the enactment of this law, is now emerging from its youthful  
stage of heedless exploitation and is beginning to realize the  
supreme importance of treating the soil well.

I do not regard this farm act as a panacea or as a ~~farm~~ <sup>final</sup> changing plan. Rather I consider it a new basis to build and improve upon, as experience discloses its points of weakness and of strength. Aiming at justice for agriculture and self-interest for the nation, the plan seeks to salvage and conserve the greatest values in human life and resources with which this nation is endowed.

In signing the Soil Conservation and Domestic Allotment Act, I feel that I am approving a measure which helps to safeguard vital public interests, not only for today but perhaps for generations to come.

This legislation represents an attempt to develop, out of the far-reaching and partly emergency efforts under the Agricultural Adjustment Act, a long-time program for American agriculture.

The new law has three major objectives which are inseparably linked with the national welfare. The first of these aims is conservation of the soil. This means the encouragement on a national scale of the wise use of farm land, and a systematic effort to stop the tremendous waste of the nation's soil resources which has resulted from over-intensive cultivation and erosion by wind and water. The second purpose is the reestablishment and maintenance of farm income at fair levels so that the gains made by agriculture in the past three years can be preserved and national recovery can continue. The third major objective is the protection of consumers by assuring adequate supplies of food and fiber now and in the future.

The Federal Government, with an annual expenditure which undoubtedly is much less than the past yearly wastage of fertility from erosion alone, will make grants of money to farmers, conditioned upon actual evidence of good land use. Thus in carrying out the soil conservation

plan, a positive incentive will be provided for a voluntary shift from the soil-depleting surplus crops, such as cotton, corn, wheat and tobacco, into erosion-preventing and soil-building crops, such as grasses and legumes, of which there is no surplus. This will help to bring about and maintain a healthy supply and demand situation for farm commodities, and will have a beneficial effect on farm prices and farm income.

There will be no contracts with farmers. The new program will not permit the control of production of individual farm commodities that was possible under the programs which were stopped by the Supreme Court's decision on January 6. The absence of production control may make impracticable the attainment of exact parity prices, as defined in the Agricultural Adjustment Act. Nevertheless I am confident that the farmers, cooperating with the Government, will work hard within existing legal limitations to achieve the new law's goal, which is parity not of farm prices but of farm income. They and we have not abandoned and will not abandon the principle of equality for agriculture.

In general, the new farm act follows the outlines of a long-time policy for agriculture which I recommended in my statement of October 25, 1935. The wise use of land which it seeks to encourage involves sound farm practice and crop rotation as well as soil conservation. The income insurance feature afforded by the conditional payments will help farmers to maintain these beneficial systems of

farming without interruption in poor crop years. Long-time adjustments, as I said last October, can be adapted to natural soil advantages of regions and localities.

The problem of sound land use is inevitably related to the problems of farm income and the security of the nation's food supply. Farmers are not able to take proper care of their land when their income is too low. In the past they have often been compelled by ruinously low prices to mine the soil in an effort to avoid bankruptcy through sheer volume of production of soil-depleting cash crops for which export markets had disappeared. To practice good farming consistently, farmers need continuity of income.

Sound farming is of direct interest not only to farmers but to consumers. To the extent that the new plan succeeds in its aim of preserving and improving farm lands, consumers will share substantially in the benefits. In years of surplus, consumers may lightly take for granted the continuance of adequate supplies of food and fiber; but the recurring dust storms and rivers yellow with silt are a warning that nature's resources will not indefinitely withstand exploitation or negligence. The only permanent protection which can be given consumers must come from conservation practiced by farmers.

There is not now and has not been any question in my mind that government, state and national, should concern itself with a problem so clearly identified with the public interest as the protection of land resources. When large numbers of people are caught up by forces with which they as individuals are powerless to cope, then government

must provide the leadership and the incentives for a common effort. For a long time, I have felt that there was need for concerted action to promote good land use. Years ago, as Governor of the State of New York, I took such steps as I could in that direction, and described them in detail in a speech at French Lick, Indiana, June 2, 1931, on the subject "Acres Fit and Unfit". I said that, having reached a determination as to the best use of land, "we arrive at once at the larger problem of getting men, women and children--in other words, population--to go along with a program and carry it out". I said that "government itself must take steps, with approval of the governed, to see that plans become realities".

As I made that speech, I was thinking in terms of my state, of other states and of the nation. Now this new Act incorporates a system of Federal aid to function when state cooperation with the Federal Government can be arranged.

The provision for State-Federal cooperation, beginning not later than January 1, 1938, will mark a further application of the principle of shared responsibility. This was a strong feature of the agricultural adjustment programs which operated in a democratic manner through cooperation with the State land grant colleges, State committees, county associations and county committees, township committees, and individual farmers.

With the principle of shared responsibility I think all of the American people will agree. We instinctively dislike too much centralization, but on the other hand, without a certain amount of

national coordination we are helpless in the face of modern problems. To achieve a workable balance between these two extremes, avoiding equally the evils of over-centralization and the helplessness of uncoordinated action, is one of the paramount tasks of the American people of this generation.

The history of every nation is eventually written in the way in which it cares for its soil. The United States, as evidenced by the progressive public opinion and vigorous demand which resulted in the enactment of this law, is now emerging from its youthful stage of heedless exploitation and is beginning to realize the supreme importance of treating the soil well.

I do not regard this farm act as a panacea nor as a fixed and unchanging plan. Rather I consider it a new basis to build and improve upon, as experience discloses its points of weakness and of strength. Aiming at justice for agriculture and self-interest for the nation, the plan seeks to salvage and conserve the greatest values in human life and resources with which this nation is endowed.