

• PSF

C.F. Combined Chiefs of Staff

THE COMBINED CHIEFS OF STAFF
WASHINGTON

~~SECRET~~

May 2, 1942

PSF

C. F.

*Combined Chiefs
of Staff*

Memorandum for Mrs. Dennison,
Secretary to Maj. General Watson

Attached herewith are copies for your
files showing the President's approval of the
Combined Chiefs of Staff paper C.C.S. 9/1.

Franklin D. Roosevelt Library
OFFICIAL RECORDS
Per JCS 33-71
KT. 4-28-71

J. C. Holmes
J. C. HOLMES *
Lt. Colonel, General Staff *
Executive, U.S. Section

x4774

2 Encls.

- 1) Memo. for Maj. Gen. Watson, Apr. 21
- 2) C.C.S. 9/1

~~SECRET~~

C O P Y

THE COMBINED CHIEFS OF STAFF
WASHINGTON

~~SECRET~~

April 21, 1942

Memorandum for Maj.General E. M. Watson

The Combined Chiefs of Staff was set up, and functions and authority determined, during the Arcadia Conferences by WW-16 of January 14, 1942.

x The organization was set up by names of individuals rather than by the offices which they hold.

Subsequently the Combined Chiefs of Staff approved C.C.S. 9/1 which re-states the functions and authority of the Combined Chiefs of Staff and provides that the membership shall be determined by office rather than by the names of individuals.

The record does not show that this latter document ever received the formal approval of the President. As we are now preparing to print a restricted number of copies of the C.C.S. papers, the President's pro-forma approval of C.C.S. 9/1 is sought for purpose of record. His okay on this memorandum will suffice. A copy of C.C.S. 9/1 is enclosed.

W. B. SMITH
U. S. SECRETARY *

1 encl.

OK
FDR

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per 33-71

at 4-28-71

~~SECRET~~

U. S. ~~SECRET~~
~~BRITISH MOST SECRET~~

C.C.S. 9/1

FEBRUARY 10, 1942

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RT 4-28-71

COPY NO. 55

COMBINED CHIEFS OF STAFF

OK
FDR

WAR COLLABORATION BETWEEN UNITED NATIONS
(Previous reference C.C.S. 9)

Memorandum by the Combined Chiefs of Staff

1. In order to provide for the continuance of the necessary machinery to effect collaboration among the United Nations, the Combined Chiefs of Staff agree on the broad principles and basic organization herein outlined.

Definitions.

2. (a) The word "joint" will be applied to the inter-service collaboration of one nation. The word "combined" will be applied to Military collaboration between two or more of the United Nations.

(b) The term "Combined Chiefs of Staff" is defined as the United States Chiefs of Staff and the British Chiefs of Staff. (At present the British Chiefs of Staff have accredited representatives in Washington.)

(c) The "Combined Staff Planners" is the organization of officers duly appointed by the Combined Chiefs of Staff to make such studies, draft such plans, and perform such other work as may from time to time be placed on the agenda of the Combined Chiefs of Staff by that body, and duly assigned by them to the Combined Staff Planners.

(d) The "Combined Intelligence Committee" is the organization of officers and officials duly appointed to collect and disseminate Military Intelligence for the use of the Combined Chiefs of Staff and the Combined Staff Planners.

(e) The "Combined Secretariat" is the organization of officers duly appointed by the Combined Chiefs of Staff to maintain necessary records, prepare and distribute essential

papers, and perform such other work as is assigned them by the Combined Chiefs of Staff.

Responsibilities of the Combined Chiefs of Staff.

3. Under the direction of the heads of the United Nations, the Combined Chiefs of Staff will collaborate in the formulation and execution of policies and plans concerning:

(a) The strategic conduct of the war.

(b) The broad program of war requirements, based on approved strategic policy.

(c) The allocation of munition resources based on strategic needs and the availability of means of transportation.

(d) The requirements for overseas transportation for the fighting services of the United Nations, based on approved strategic priority.

4. The Combined Chiefs of Staff will develop and submit recommendations as follows:

(a) For the ABDA area specifically as set forth in Annex II * of the Directive to the Supreme Commander in the ABDA area (U.S. A.B.C. 4/5, British W.W. 6 of January 5, 1942).

(b) For other areas in which the United Nations may decide to act in concert along the same general lines as in ABDA area, modified as necessary to meet the particular circumstances.

* Reproduced as an Annex of the present document.

January 5, 1942.

HIGHER DIRECTION OF WAR IN THE ABDA AREA

1. On all important military matters, not within the jurisdiction of the Supreme Commander of the ABDA Area, the U. S. Chiefs of Staff and the representatives in Washington of the British Chiefs of Staff will constitute the agency for developing and submitting recommendations for decision by the President of the United States and by the British Prime Minister and Minister of Defense, on behalf of ABDA Governments. Among the chief matters on which decisions will be required are:

- a. The provision of reinforcements.
- b. A major change in policy.
- c. Departure from the Supreme Commander's directive.

2. This agency will function as follows:

a. Any proposal coming either from the Supreme Commander or from any of the ABDA Governments will be transmitted to the Chiefs of Staff Committee both in Washington and in London.

b. The Chiefs of Staff Committee in London having consulted the Dutch Staff, will immediately telegraph to their representatives in Washington to say whether or not they will be telegraphing any opinions.

c. On receipt of these opinions, the U. S. Chiefs of Staff and the representatives in Washington of the British Chiefs of Staff will develop and submit their recommendations to the President, and by telegraph to the Prime Minister and Minister of Defense. The Prime Minister will then inform the President whether he is in agreement with these recommendations.

3. Since London has the machinery for consulting the Dominion Governments, and since the Dutch Government is in London, the British Government will be responsible for obtaining their views and agreement at every stage, and for including these in the final telegram to Washington.

4. Agreement having been reached between the President and the Prime Minister and Minister of Defense, the orders to the Supreme Commander will be dispatched from Washington in the name of the ABDA Governments and respective governments will be fully informed.

THE COMBINED CHIEFS OF STAFF
WASHINGTON

MEMORANDUM

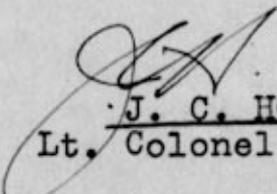
Date May 4, 1942.

From: Lt. Col. J. C. Holmes

To: Mr. Rudolph Forster,
Executive Clerk,
The White House.

General W. B. Smith asked me to send to you the inclosed photostat for your record.

A lot of water has gone under the bridge since I last sent you a communication of this character but I am glad to do it again. I am also going to stop in and say hello one of these first days.


J. C. HOLMES
Lt. Colonel, G. S. C. x

Incl.

Photostat of Memo.fm.
Adm. E.J.King to the
President, 4-10-42.

DECLASSIFIED

JCS letter, 9-18-73
& OSD letter, 5-3-72
By RHP, NLR, Date

DEC 4 1973

THE JOINT CHIEFS OF STAFF
WASHINGTON

April 10, 1942.

*AK
KJP*

MEMORANDUM FOR THE PRESIDENT:

Subject: Priorities in Production of
Munitions for U. S. Forces
During the Remainder of 1942. x178

The attached report by the Army and Navy Staff Planners is the result of an intensive study to coordinate strategic requirements and the production of war materials during 1942. It was begun at the request of the Under Secretaries of War and Navy, who are convinced of the necessity for revising the Joint Board directive of August 20, 1941, under which their Munitions Board operates.

The study is based on a careful strategic estimate, and on the controlling factor of availability of shipping to move war materials to operating theaters overseas. The materials required for U. S. forces are placed in the following three general categories:

- (a) For defense of Continental U. S. (excluding Alaska).
- (b) For use at sea, in areas outside U. S., and on the lines of communications leading to these areas.
- (c) For training.

An attached brief (paragraph 7 of the attached report) shows the U. S. forces for which it is intended to insure the production of equipment during the remainder of 1942. The order of priority of items is not to be taken as significant of anything except continuous linkage. General Marshall and I believe that the priorities recommended for the production of munitions, based as they are on strategic consideration, are sound, and should be adopted. It is, therefore, respectfully recommended that your approval be given to the basic paper which will then become a directive to the Army and Navy Munitions Board for the production of equipment during 1942 for U. S. Forces.

x3716

x4774
x25
x18

DECLASSIFIED
JCS letter, 9-18-73
& OSD letter, 5-3-72
DEC 4 1973

E. J. King
E. J. KING. X

2 Incls.
7-page mimeo. entitled "Priorities in production of munitions based on strategic considerations." (First Partial Report) Brief.