LICENSÉ: Unitarian Service Committee
(Bos. 1883)
LISBON, 1702

The understanding as set forth in paragraph 2 and the assumption made in paragraph 3 of his memorandum concerning license no. W-2167 transmitted by Legation's despatch no. 415 of April 20 are correct. Regarding paragraph 4, only funds remitted under specific license for use under license no. W-2167 may be used for purposes therein contemplated. The Unitarian Service Committee, it is the Treasury Department's understanding, will remit funds to Lisbon under terms of a specific license, which they now hold for such purpose in case of need.

HULL
(GH')
In reply please refer to 59382

To: Chief, J. T. L. Division, Department of State.

From: Orwin A. Schmidt

Attention: Mr. William L. Hiegelman

Reference is made to Despatch No. 415 of April 29, 1944 from the American Legation, Lisbon, Portugal, to the Secretary of State transmitting a memorandum prepared by Dr. Robert C. Dexter, Unitarian Service Committee, Lisbon, relative to Treasury Department license No. 15-2157, issued to the Unitarian Service Committee.

It will be appreciated if the attached cable, clarifying certain points raised in the memoranda referred to above, may be promptly despatched to the American Legation, Lisbon, Portugal, through the facilities available to the Department of State.

Please advise Mr. Robert H. Parks, the Foreign Funds Control Liaison Officer with the War Refugees Board, when such cable is despatched.

Attachment.

RF/Parkesjh 5-13-44
Reference is made to memorandum prepared by Dr. Dexter concerning license No. 2167 transmitted by Legation's despatch No. 415 dated April 20, 1944.

Dr. Dexter's understanding as set forth in Paragraph 2 and assumption made in Paragraph 3 are correct. With respect to Paragraph 4, only funds remitted under specific license for use under license No. 2167 may be utilized for purposes contemplated therein. It is Treasury Department's understanding that Unitarian Service Committee in the event of need, will remit funds to Lisbon under terms of a specific license which they now hold for such purposes.

RMParkes 5-18-44
LEGATION OF THE
UNITED STATES OF AMERICA
Lisbon, April 20, 1944.

Subject: Transmission of Memorandum Prepared by Dr. Robert C. Dexter, Unitarian Service Committee, Lisbon, in Response to Treasury License Issued to the Unitarian Service Committee.

The Honorable
The Secretary of State,
Washington.

Sir:

I have the honor to refer to the Department’s telegram of April 8, 1944, which states that the Treasury Department has issued license No. W-2167 to the Unitarian Service Committee of Boston, Massachusetts, and which conveys the substance of the license, and to transmit herewith a memorandum prepared by Dr. Robert C. Dexter in response to the telegram. Dr. Dexter, who has been European Director of the Unitarian Service Committee, will become Special Attaché for Refugee Matters to the American Legation, Lisbon, when the position is approved by the Portuguese Foreign Office.

Respectfully yours,

For the Minister,

James E. Wood,
Financial Attaché.

Enclosure:

Memorandum.

File No. 814.4/300
JEW: Ir
MEMORANDUM

To: James E. Wood, Financial Attache, American Legation, Lisbon.

From: Dr. Robert C. Dexter, European Director, Unitarian Service Committee.

1) The Unitarian Service Committee appreciates exceedingly the information contained in the cable dated April 8, 1944, from the Department of State and especially the general attitude contained therein.

2) As far as remittances from Portugal to France are concerned, at the present moment the permission is purely academic as no funds have been remitted here specifically under the terms of the license. It was Dr. Robert C. Dexter's understanding when he left the United States that the license granted to Portugal was only an alternative one in case the funds for France could not be sent through Switzerland. It was his further understanding that $10,000 was to be sent to Switzerland shortly under a similar license.

3) In view of the various complications presented by the license, it is the policy of the Unitarian Service Committee to consult the Financial Attache of the Legation, and only to make purchase of francs with his approval. It is assumed that such approval would be satisfactory to the Legation here and to the State and Treasury Departments in Washington.

4) In case facilities develop rapidly for sending money into France for purposes mentioned in the license, the Unitarian Service Committee would like advice as to whether funds already in Lisbon, but not specifically allocated for the purposes envisioned by the license, may be used for remittances to enemy occupied territory. Such remittances would be made only upon prior approval of the Financial Attache. This question is asked only in order to facilitate transmission in an emergency.
PARAPHRASE OF TELEGRAM SENT

FROM: Secretary of State, Washington.
TO: AMBASSADOR, Lisbon.
DATED: April 9, 1944, 4 p.m.
NUMBER: 991

You are informed that license no. W-2167 has been issued to the Unitarian Service Committee, Boston, Massachusetts, by the Treasury Department.

You should promptly transmit this license to Dr. Robert G. Dexter, Rua Marguez de Fronteira 111, Lisbon, or such other person as may be the representative in Lisbon of the Unitarian Service Committee. License W-2167 is exactly identical with W-2154 described in the Department's telegram of March 18, 1944, no. 800, with the following exceptions:

1) The following is the substance of the first paragraph of section (A):

   Notwithstanding General Ruling no. 11, we hereby authorize your representative in Portugal, together with such agents as he may appoint, to communicate with persons in enemy or enemy-occupied territory by any means he may deem expedient or necessary for the purpose of supporting medical work or refugees in concentration camps and elsewhere in France and to pursue any other action which may be appropriate for the said purposes, including the payment of funds to persons in France.
who may have provided services, goods, or funds in connection with the foregoing. For the purpose of financing the operations referred to above, we authorize the following three methods of acquiring the necessary local currency, provided that method number three shall not be used if it is feasible to use either method number one or number two to obtain the local currency or exchange.

The rest of section (A), i.e., subsections (1), (2), and (3), are in all respects identical with license W-2154.

(2) The following is the substance of section (B):

Individual licenses authorizing the use of specific amounts pursuant to this license will be issued by Treasury and the total amounts represented by claims against any blocked account established in accordance with this license, plus the sums paid out or otherwise obligated in accordance with the license, shall not exceed the total amount in dollars (or the foreign currency equivalent thereof) so specifically authorized by Treasury.

The comments made by the Department in the last three paragraphs of our telegram no. 800 referred to above are fully applicable to license W-2167 and we request that you consider that there have been repeated herein in full the said last three paragraphs.

HULL

DOR: IDB: LH: 88
4-12-44
MEMORANDUM

TO: Liaison Officer, Foreign Funds Control
FROM: War Refugee Board
Subject: Amendment to License No. Boston 16843

There is transmitted herewith a copy of a letter dated March 16, 1944, from the Unitarian Service Committee dealing with remittance of $30,000 to either Mr. Noel Field, 12 rue du Vieux College, Geneva, or to Dr. Robert C. Dexter, Rua Marques de Fronteira III, Lisbon, Portugal, to be used for medical work for refugees in concentration camps and elsewhere in France, as provided in License No. W-2149.

The War Refugee Board recommends that appropriate Treasury licenses and other necessary documents be issued permitting the execution of the project contemplated in the letter described above.

Remarks: Special facilities through Federal Reserve Bank of New York with respect to remittances to Switzerland.

F. Hodel

For the War Refugee Board

Action:

Basic license No. W-2167 issued March 31, 1944
Remittance License No. [illegible] Boston 16843 issued March 31, 1944
Other: Letter No. 59908 dated March 31, 1944
Letter No. 59909 dated March 31, 1944 (cable)

Date: Mar 31, 1944

Liaison Officer
Foreign Funds Control
RE: Foreign License No. 16843

March 17, 1944

Please amend license issued March 6, 1944, to read as follows: "Notwithstanding General Ruling No. 11, to remit during the period ending September 30, 1944, up to an aggregate amount of $30,000 to Mr. Noel Field, 12 Rue du Vieux College, Geneva, Switzerland, and/or Dr. Robert C. Dexter, Rue Marques de Frontouilla III, Lisbon, Portugal, for disbursement in accordance with the provisions of license No. W-2149 and/or license No. W-2167. With respect to remittances to Switzerland, the licensee, or its bank of account, is authorized to pay the dollar amount involved to the Federal Reserve Bank of New York for credit to the Banque Nationale Suisse, Zurich, for payment of the Swiss francs equivalent to Mr. Noel Field, Geneva, or to purchase the Swiss francs involved from the Federal Reserve Bank of New York as fiscal agent of the United States", Stipulation No. 2 with respect to remittances to Portugal. License expires September 30, 1944. Please send signed copy of license to Mr. Bushmore.

Federal Reserve Bank of New York

A.U.F.

Unit 402 RE Parker 3-30-44
In reply please refer to 59308

Sirs:

Reference is made to your letter dated March 16, 1944, addressed to the Federal Reserve Bank of Boston, in which you request that license No. Boston 16843 be amended so as to permit you to effect the remittance involved either to Mr. Joel Field in Geneva, Switzerland, or to Dr. Robert O. Baxter in Lisbon, Portugal, for disbursement in accordance with the provisions of license No. W-2149 issued to you under date of March 3, 1944.

Pursuant to the recommendation made to this Department by the War Refugees Board in connection with your request referred to above, there is enclosed herewith license No. W-3367 which is substantially identical to license No. W-2149, except that the former will govern the financing of the activities contemplated from Portugal.

The American Legation in Lisbon, Portugal, is being notified of the issuance of this license and requested to approach your representative in Lisbon with respect thereto, upon his arrival there. The Federal Reserve Bank of Boston has been authorized to amend license No. Boston 16843 in accordance with your request.

Very truly yours,

[Signature]

Orville A. Schmidt
Acting Director

Unitarian Service Committee,
25 Beacon Street,
Boston, Massachusetts.

Enclosure.
To Unitarian Service Committee,
(Name of Licensee)

25 Beacon Street, Boston, Massachusetts,
(Address of Licensee)

Sir:

1. In order to support medical work for refugees in concentration camps and elsewhere in France, your representative in Portugal (including such agents as he may appoint) is hereby licensed, notwithstanding the provisions of General Ruling No. 12, to communicate with persons in France in any manner he deems necessary or expedient and to take all other appropriate action, including the acquisition of necessary funds, goods, or services from persons in France against payment in accordance with the terms of this license. The necessary funds to finance such operations may be obtained by any of the following methods:

(a) The first method is the purchase of French francs from persons in Portugal who your representative, after consulting with the American Legation in Lisbon when feasible, is reasonably certain have held such French francs since prior to the freezing of France by the United States, or have since acquired such French francs in such manner as has not benefited the enemy. The sellers of such French francs may be reimbursed therefor in escudos at the prevailing unofficial rates of exchange in Portugal.

(b) The second method is the acquisition of French francs from persons in enemy or enemy-occupied territories for which reimbursement will not be made until after the war. In order to insure reimbursement after the war to the persons supplying such currency, blocked accounts may be established on your books in the United States, or in a bank in the United States or a bank in Portugal. No payments may be made from any such blocked account without the specific approval of the Treasury Department and no assignments may be made of any interest in such blocked accounts without such approval.

(c) The third method should not be used if it is feasible to obtain the local funds by either of the first two methods. The third method is the acquisition of the necessary local funds, goods or services from persons in France against payment in free exchange or free currency notes. Your representative should take reasonable steps to avoid such foreign exchange or free currency notes being paid to persons who will make it available to the enemy.
2. The total amount of funds paid out or set up in blocked accounts or otherwise obligated under the terms of this license shall not exceed the amounts of dollars (or the foreign currency equivalent thereof) authorized by specific Treasury licenses to be used under this license.

3. Your representative should keep the American Legation in Portugal fully informed with respect to the financial transactions affected under this license. Insofar as feasible your representative should make certain that the persons from whom the local currencies or exchange are purchased are acceptable to the Legation. Your representative should satisfy himself that payments to such persons will not benefit the enemy.

4. Periodic reports with regard to any operations engaged in under this license should be filed with the Treasury Department by your representative through the United States Legation in Lisbon, Portugal.

5. This license is granted upon the statements and representations filed with the Treasury Department, and is subject to the condition, among others, that you will comply in all respects with Executive Order No. 8989 of April 10, 1940, as amended, and the regulations issued thereunder and the terms of this license.

6. This license shall expire six months from date hereof, is not transferable, is subject to the provisions of Executive Order Nos. 8989 of April 10, 1940, as amended, and the regulations issued thereunder and may be revoked, modified, or declared void at any time at the discretion of the Secretary of the Treasury acting directly or through the agency through which the license was issued, or any other agency designated by the Secretary of the Treasury.

Orvis A. Schmidt
Acting Director
To: Chief, W. I. L. Division, Department of State.

From: Orvis A. Schmidt

Attention: Mr. William Biegelman

It will be appreciated if the attached cable, relative to the issuance of License No. W-2187 to the Unitarian Service Committee, Boston, Massachusetts, may be despatched immediately to the American Legation, Lisbon, Portugal, through the facilities available to the Department of State.

Please advise Mr. R. H. Parke, the Foreign Funds Control Liaison Officer with the War Refugee Board, when such cable is despatched.

(Signed) Orvis A. Schmidt

Attachment.

R/Parkerjff 3-29-44
DRAFT OF CABLE TO LISBON

Please transmit promptly to Dr. Robert C. Dexter, Rua Marguez de Fronteira 111, Lisbon, upon his return there, the following which is text of License No. W-2167 issued by the Treasury Department to Unitarian Service Committee, Boston, Massachusetts. (Text of license begins):

1. In order to support medical work for refugees in concentration camps and elsewhere in France, your representative in Portugal (including such agents as he may appoint) is hereby licensed, notwithstanding the provisions of General Ruling No. 11, to communicate with persons in France in any manner he deems necessary or expedient and to take all other appropriate action, including the acquisition of necessary funds, goods, or services from persons in France against payment in accordance with the terms of this license. The necessary funds to finance such operations may be obtained by any of the following methods:

(a) The first method is the purchase of French francs from persons in Portugal who your representative, after consulting with the American Legation in Lisbon when feasible, is reasonably certain have held such French francs since prior to the freezing of France by the United States, or have since acquired such French francs in such manner as has not benefited the enemy. The sellers of such French francs may be reimbursed therefor in escudos at the prevailing unofficial rates of exchange in Portugal.

(b) The second method is the acquisition of French francs from persons in enemy or enemy-occupied territories for which reimbursement will not be made until after the war. In order to insure reimbursement after the war to the persons supplying such currency, blocked accounts may be established on your books in the United States, or in a bank in the United States or a bank in Portugal. No payments may be made from any such blocked account without the specific approval of the Treasury Department and no assignments may be made of any interest in such blocked accounts without such approval.

(c) The third method should not be used if it is feasible to obtain the local funds by either of the first two methods. The third method is the acquisition of the necessary local funds, goods or services from persons in France against payment in free exchange or free currency notes.
Your representative should take reasonable steps to avoid such foreign exchange or free currency notes being paid to persons who will make it available to the enemy.

2. The total amount of funds paid out or set up in blocked accounts or otherwise obligated under the terms of this license shall not exceed the amounts of dollars (or the foreign currency equivalent thereof) authorized by specific Treasury licenses to be used under this license.

3. Your representative should keep the American Legation in Portugal fully informed with respect to the financial transactions effected under this license. Insofar as feasible your representative should make certain that the persons from whom the local currencies or exchange are purchased are acceptable to the Legation. Your representative should satisfy himself that payments to such persons will not benefit the enemy.

4. Periodic reports with regard to any operations engaged in under this license should be filed with the Treasury Department by your representative through the United States Legation in Lisbon, Portugal. (Text of license ends).

The operations permitted by this license have the approval of the Department, the War Refugee Board, and the Treasury. The Legation is requested to take all reasonable steps to facilitate these operations and promptly report to the Department the progress being made and any difficulties encountered, particularly in connection with the financial operations involved. In order to avoid delays in these matters, the Legation is requested to make liberal interpretations of the terms of this license, bearing in mind that time is of the essence. The Department and the Treasury should be kept advised of any such interpretations.
Dear Mr. Sawyer:

For your information and the completion of your records, there is enclosed herewith a copy of License No. 1-2167, issued to the Unitarian Service Committee, 25 Beacon Street, Boston, Massachusetts, in connection with the amendment of License No. Boston 16343, which was the subject of your memorandum dated March 17, 1944.

Sincerely yours,

Orvis A. Schmidt
Acting Director

Mr. Dana Sawyer,
Manager,
Foreign Funds Control Department,
Federal Reserve Bank of Boston,
Boston, Massachusetts,

Enclosure,