LICENSES: UNITARIAN SERVICE COMMITTEE
(BOS. 18150)

0006 15

In reply please
refer to 96407

AUG 31 1944

Dear Mr. Sawyer:

For your information and the completion of your files, there is enclosed herewith a copy of license No. W-2149, as amended under even date, issued to the Unitarian Service Committee, 25 Beacon Street, Boston 8, Massachusetts.

Sincerely yours,

Orvis A. Schmidt
Acting Director

Mr. Paul Sawyer, Manager
Foreign Funds Control Department
Federal Reserve Bank of Boston
Boston, Massachusetts

Enclosure.

SChurchman 8-29-44

0006 16

25

AUG 31 1944

In reply please
refer to: 75962

Sirs:

Reference is made to your letter of August 18, 1944, addressed to the War Refugee Board, a copy of which was submitted to this Department, and to your application No. Boston 18150, requesting a license authorizing a remittance of $30,000 to your representative, Mr. Noel Field, Geneva, Switzerland, to provide medical service and other relief for refugees living in the occupied countries of Europe.

Pursuant to the recommendation made to this Department by the War Refugee Board, there is enclosed herewith license No. W-2149, as amended under even date, relative to relief operations to be conducted in enemy or enemy-occupied territory through your representative in Switzerland.

You will note that this license expires six months from date hereof. You are informed, however, that in the event the activities contemplated in such license are to be continued after the date on which it expires, this Department will be pleased to consider renewing such license for a further period of six months.

The American Legation at Bern, Switzerland, is being notified of the foregoing amendment and requested to inform Mr. Noel Field. The Federal Reserve Bank of Boston has been authorized to issue license No. Boston 18150, permitting you to remit the sum of $30,000 through the Federal Reserve Bank of New York to your representative in Switzerland for disbursement in accordance with the provisions of license No. W-2149, as amended.

Sincerely yours,

(Signed) Orvis A. Schmidt

Orvis A. Schmidt
Acting Director

Unitarian Service Committee
25 Beacon Street
Boston 8, Massachusetts

Enclosure
SChurch:bn 8-28-44

00017

AUG 31 1944

FOREIGN FUNDS CONTROL DEPARTMENT

FEDERAL RESERVE BANK OF BOSTON

Boston 18150 Approved notwithstanding General Ruling No. 11 provided disbursement is made in accordance with provisions of license No. W-2149, as amended. The licensee or its bank of account is authorized (a) to pay the dollar amount involved to the Federal Reserve Bank of New York for credit to the Banque Nationale Suisse, Zurich for payment of the Swiss franc equivalent to the payee designated here or (b) to purchase the Swiss francs involved from the Federal Reserve Bank of New York as Fiscal Agent of the United States, as shall be prescribed by the Federal Reserve Bank of New York. License period six months. Please send signed copy of license to Mr. Rushmore, Federal Reserve Bank of New York and advise him this remittance is for humanitarian purposes

O.A.S.

XXXXXXXXXXX
XXXXXXXXXXXXXXXXXXXXXXXXXXX
Orvis A. Schmidt
Acting Director

402

SChurch:bn 8-28-44

0006 18

FORM TFEL -1 (Special)
TREASURY DEPARTMENT
Foreign Funds Control

License No. W-2149, as amended

Date: AUG 31 1944

LICENSE
(GRANTED UNDER THE AUTHORITY OF EXECUTIVE ORDER NO. 8389
OF APRIL 10, 1940, AS AMENDED, AND THE REGULATIONS
ISSUED THEREUNDER)

To Unitarian Service Committee
Name of Licensee

25 Beacon Street, Boston 8, Massachusetts
Address of Licensee

Sirs:

License No. W-2149, as amended, is hereby amended to read as follows:

1. In order to provide medical services and other relief for persons in enemy or enemy-occupied territory, your representative in Switzerland (including such agents as he may appoint) is hereby licensed, notwithstanding the provisions of General Ruling No. 11, to communicate with persons in enemy or enemy-occupied territory in any manner he deems necessary or expedient and to take all other appropriate action, including the acquisition of necessary funds, goods or services from persons in enemy or enemy-occupied territory against payment in accordance with the terms of this license. The necessary funds to finance such operations may be obtained by any of the following methods:

(a) The first method is the purchase of currency or exchange of the country in which the operations are to be effected from persons in Switzerland who your representative, after consulting with the United States Legation in Bern when feasible, is reasonably certain have held such currency or exchange since prior to the freezing of such country by the United States, or have since acquired such currency or exchange in such manner as has not benefited the enemy. The sellers of such currency or exchange may be reimbursed therefor in Swiss francs at the prevailing unofficial rates of exchange in Switzerland.

(b) The second method is the acquisition of local currencies or exchange from persons in enemy or enemy-occupied territories for which reimbursement will not be made until after the war. In order to insure reimbursement after the war to the persons supplying such currencies or exchange, blocked accounts may be established on your books in the United States, or in a bank in the United States or a bank in Switzerland. No payments may be made from any such blocked account without the specific approval of the Treasury Department and no assignments may be made of any interest in such blocked account without such approval.

00019

(c) The third method should not be used if it is feasible to obtain the local funds by either of the first two methods. The third method is the acquisition of the necessary local funds, goods, or services from persons in enemy or enemy-occupied territory against payment in free exchange or free currency notes. Your representative should take reasonable steps to avoid such foreign exchange or free currency notes being paid to persons who will make it available to the enemy.

2. The total amount of funds paid out or set up in blocked accounts or otherwise obligated under the terms of this license shall not exceed the amount of dollars (or the foreign currency equivalent thereof) authorized by specific Treasury licenses to be used under this license.

3. Your representative should keep the American Legation in Bern, Switzerland, fully informed with respect to the financial transactions effected under this license. Insofar as feasible your representative should make certain that the persons from whom the local currencies or exchange are purchased are acceptable to the Legation. Your representative should satisfy himself that payments to such persons will not benefit the enemy.

4. Periodic reports with regard to any operations engaged in under this license should be f led with the Treasury Department by your representative through the United States Legation in Bern, Switzerland.

5. This license is granted upon the statements and representations filed with the Treasury Department, and is subject to the condition, among others, that you will comply in all respects with Executive Order No. 8389 of April 10, 1940, as amended, and the regulations issued thereunder and the terms of this license.

6. This license shall expire six months from date hereof, it is not transferable, is subject to the provisions of Executive Order No. 8389 of April 10, 1940, as amended, and the regulations issued thereunder and may be revoked, modified or declared void at any time at the discretion of the Secretary of the Treasury acting directly or through the agency through which the license was issued, or any other agency designated by the Secretary of the Treasury.

This amended license supersedes all previous licenses issued under this number.

Orvis A. Schmidt

Orvis A. Schmidt
Acting Director

00020

MEMORANDUM

For attachment to:

FFC Letter No:

Date: August 26, 1944

TO: Liaison Officer, Foreign Funds Control

FROM: War Refugee Board

Subject: Relief in occupied countries of Europe.

There is transmitted herewith a copy of a letter dated August 18, 1944, from the Unitarian Service Committee dealing with a remittance of $30,000 to Noel Field, Geneva, to provide relief for refugees in the occupied countries of Europe, particularly the Balkans, Hungary and Italy.

The War Refugee Board recommends that appropriate Treasury licenses and other necessary documents be issued permitting the execution of the project contemplated in the letter described above.

Remarks: Special facilities with respect to remittance to Switzerland.

F. Nodel
For the War Refugee Board

Action:

Basic license No. W-2149 ~~xxxxxx~~ as amended, August 31, 1944
Remittance license No. Boston 18150 issued August 31, 1944
Other: Letter No. 75962 dated August 31, 1944
Letter No. 76405 dated August 31, 1944

Liaison Officer
Foreign Funds Control

Date: August 31, 1944

00621

Copy

UNITARIAN SERVICE COMMITTEE
25 Beacon Street
Boston 8, Mass.

August 18, 1944

Mr. James Mann
War Refugee Board
Executive Office of the President
Washington 25, D. C.

Dear Mr. Mann:

You will find enclosed a copy of our application to the Treasury Department which calls for transfer of $30,000 to Noel Field for purposes we discussed in our interview a week ago. We will appreciate your support in this matter.

Sincerely yours,

/s/ Raymond B. Bragg
Coordinator

RBB:F
Enclosure

00622

WILLIAM EMERSON, CHAIRMAN
SETH T. GANO, VICE-CHAIRMAN

RAYMOND B. BRAGG
COORDINATOR

Unitarian Service Committee

25 Beacon Street, Boston 8, Mass.
TELEPHONE CAPITOL 3660

EDWARD B. WITTE, TREASURER
ALFRED F. WHITMAN, SECRETARY

REGISTERED WITH THE PRESIDENT'S WAR RELIEF CONTROL BOARD
ENDORSED BY NATIONAL WAR FUND THROUGH REFUGEE RELIEF TRUSTEES, INC.

August 18, 1944

Mr. James Mann
War Refugee Board
Executive Office of the President
Washington 25, D. C.

Dear Mr. Mann:

You will find enclosed a copy of our application to the Treasury Department which calls for transfer of ~~$20,000~~ 30,000 to Noel Field for purposes we discussed in our interview a week ago. We will appreciate your support in this matter.

Sincerely yours,

Raymond B. Bragg

Raymond B. Bragg
Coordinator

RBB:F
Enclosure

Mr. Cahill of the Unitarian Service Committee informed me by telephone that the amount in question is as stated in the application, i.e., $30,000.
8/28/44

000623

FORM TFE-1 (REVISED 8-1-41)
TREASURY DEPARTMENT
OFFICE OF THE SECRETARY

Application No. Boston_____

APPLICATION FOR A LICENSE TO ENGAGE IN A FOREIGN EXCHANGE TRANSACTION, TRANSFER OF CREDIT, PAYMENT, EXPORT OR WITHDRAWAL FROM THE UNITED STATES, OR THE EARMARKING, OF GOLD OR SILVER COIN OR BULLION OR CURRENCY, OR THE TRANSFER, WITHDRAWAL OR EXPORTATION OF, OR DEALING IN, EVIDENCES OF INDEBTEDNESS OR EVIDENCES OF OWNERSHIP OF PROPERTY.*

DUPLICATE

(To be executed and filed in [redacted] with the Federal Reserve Bank for the district or with the Governor or High Commissioner of the territory or possession of the United States in which the applicant resides or has his principal place of business or principal office or agency. If the applicant has no legal residence or principal place of business or principal office or agency in a Federal Reserve district or such territory or possession the application should be filed with the Federal Reserve Bank of New York or the Federal Reserve Bank of San Francisco.)

To the Secretary of the Treasury
Washington, D. C.

Date August 18, 1944.

Sir:

I.

In accordance with Executive Order No. 8389 of April 10, 1940, as amended, regulating transactions in foreign exchange, etc., and the Regulations and Rulings issued thereunder, the undersigned hereby applies for a license to execute the transaction described below:

A. (1) The name of the applicant is Unitarian Service Committee

(2) Applicant resides at or, in the case of a corporation, partnership, association or other organization, has its principal place of business at:

25 Beacon Street (Street) Boston (City) Mass (State) USA (Country)

(3) Applicant is and has been a citizen of United States since _____ (Month) (Day) (Year)

(4) The nationality** of the applicant is _____

(5) Since May, 1940 the applicant has been engaged in the business of refugee relief in Portugal, Spain, unoccupied France (until November 1942) Switzerland and England.
(State nature of business)

B. The applicant desires a license in order to:
(State in detail the nature, purpose and amount of the transaction, and the name address, nationality** and extent of interest of every party, including the applicant, involved or interested in the transaction.)

Send from funds provided by the National War Fund up to a total of $30,000.00 through the Federal Reserve Bank of New York before October 1, 1944, to Mr. Noel Field, 12 Rue de Vieux College, Geneva, Switzerland, Director of the Unitarian Service Committee in Switzerland.

To provide medical service and other relief for refugees in the occupied countries of Europe through the resistance groups. The proposed help would not be for military or political purposes, and because of the method of financing there would be no danger of tracing notes obtained in Switzerland. The plan particularly concerns the Balkans, Hungary, and Italy.

Our acting European director urges this proposal upon us as our most important present opportunity. The representatives of the War Refugee Board in Switzerland and Portugal heartily endorse the project, and we are informed that this application will have the support of the Board in Washington.

(OVER)

*All definitions appearing in Executive Order No. 8389 of April 10, 1940, as amended, and the Regulations and Rulings issued thereunder shall apply to the terms employed herein.

**In the case of a corporation, partnership, or association, give country in which organized and indicate the approximate percentages of stocks, shares, bonds, debentures, notes, drafts, or other securities or obligations of such organization owned or controlled, directly or indirectly, by a blocked country or one or more nationals thereof.

DUPLICATE Applicant's No._____

00624

II.

C. The applicant represents and warrants that no party other than those mentioned in item B above has any interest, direct or indirect, in the transaction or transactions for which a license is applied for herein. If there are any exceptions, note them below.

D. The applicant represents and warrants that all the facts herein stated are correct and true and that he does not have knowledge of any material facts in connection with such application which are not fully and accurately set forth herein. (Attach hereto schedules of any additional material information.)

E. The applicant represents and warrants that he has complied, and agrees that he will comply, in all respects, with Executive Order No. 8389 of April 10, 1940, as amended, and the Regulations and Rulings issued thereunder, and with any and all licenses issued to the applicant pursuant thereto, and that, with respect to the transaction here involved, no other application of the undersigned for a license has been filed or is pending, except as follows:

Unitarian Service Committee
(Applicant)

By _____

STATE OF Massachusetts
COUNTY OF Norfolk } SS: Applications executed by persons within the United States need not be executed under oath.

I, Charles R. Joy, on oath, depose and say that I am the applicant in the above application for license, or the Acting Executive Director (State relationship to applicant) of the Unitarian Service Committee. (Name of applicant), who is the applicant in the above application for a license, and that I am duly authorized to make the foregoing application on behalf of the applicant; that I have personal knowledge of the facts as set forth in said application and know the same to be true and accurate; and that I do not have knowledge of any material facts in connection with such application which are not fully and accurately set forth herein.

_____
(Signature of affiant)

_____
(Address)

Subscribed and sworn to before me this _____ day of _____, 194 .

_____
(Officer administering oath)

(Notarial Seal)

My commission expires _____

00025

RECOMMENDATION OF FEDERAL RESERVE BANK

To the Secretary of the Treasury:

The above application is forwarded to the Secretary of the Treasury with the recommendation that a license should be (granted in the following amount_____). (denied).

Remarks:_____

Respectfully,

FEDERAL RESERVE BANK OF BOSTON

By_____
Assistant Cashier

NOTE: If this application covers gold in any form the provisions of the Provisional Regulations issued under the Gold Reserve Act of 1934 must also be complied with.

Copies of this form may be obtained, on request, at any Federal Reserve Bank, mint or assay office, or the Treasury Department, Washington, D. C.

00026

M E M O R A N D U M

TO: Mr. Mann
FROM: R. C. Dexter

Subject: Proposal of Noel Field, Unitarian Service Committee, for Work with Refugees in France, Italy, Hungary and the Balkans, with Base in Geneva.

The attached memoranda and copies of cables are more or less self-explanatory. However, it should be made clear that Field has excellent contacts in Geneva with various leaders of the underground groups; also, that Field is himself an hold hand at this game, having not only served for over three years with the Unitarian Service Committee but prior to that was the official representing the League of Nations in regard to the care of refugees from Spain after the civil war. I know no one who is more careful and at the same time more effective. With the single exception of Donald Lowrie, there isn't an American in Switzerland who has more contacts of the right sort. When Field says he can use money to advantage, there is no question that such is the case. He has always been in close touch with the State Department, having been a former State Department official himself, and obviously his plans have the approval not only of the War Refugee Board Representative in Switzerland, who is a much younger man and a man of far less experience than Field, but also of the Foreign Service Officers concerned in Bern.

I feel sure that with the help of the War Refugee Board, the Unitarian Service Committee can secure a license to remit the comparatively small sums Field asks for which really mean life or death.

If the Unitarian Service Committee cannot secure the funds, which, in view of their recent cables re Spain, seems unlikely, I should personally recommend that they approach the War Refugee Board for support of this particular project.

One other point you might stress in your interview with Cahill or whoever you see is that in my personal opinion the order of importance of the three projects for which they are considering appropriations is as follows: First, this project of Field's for refugees in France, Italy, Hungary and the Balkans; Second, the project of Mr. Brooks's in North Africa; and Third, and a poor third at that unless the situation changes markedly, the appropriation for Spain.

RCD

Lisbon, July 14, 1944

00627

Memorandum to Edward Cahill from Elisabeth Dexter.

Reference my letter 304-S, your cable 205, my reply 302, and cable from Field transmitted herewith.

The project outlined by Noel Field, for aiding refugees, and endangered persons in occupied countries, is highly important and urgent. It is precisely in line with the objectives of the War Refugee Board. The fact that two cables from him about this work have been sent through the facilities of the state department proves that it has the approval of the government officials in Berne. In view of these facts, it seems practically certain that the treasury department will gladly and promptly give any needed licenses.

In fact, if the Unitarian Service Committee has no funds promptly available for this purpose, I would urge that the War Refugee Board be asked to assist financially. However, it would seem that some funds from the Refugee Relief Trustees might be devoted to this purpose. It is difficult to tell here just how finances stand, but in view of recent discussions about using the unexpended balance earmarked for Spain, it is evident that some unexpended funds are on hand. It should surely be possible to obtain a reallocation if that is called for. Should the Refugee Relief Trustees make difficulties, it might be possible to ask aid on this point from the WRB.----- While the projected work in Spain is highly desirable, if it can be done, the uncertainty about it and the fact that other agencies are meeting the needs in part make it seem less important than Field's projects. If possible both should be followed, but Field's should have precedence. The same seems to hold regarding work outlined by Brooks --- imporatnt as that also is, it is less immediate than Field's proposals.

The need for giving absolutely no publicity to Field's undertaking can hardly be too much stressed. It is difficult to make the necessary arrangements in complete secrecy but as near complete secrecy as possible should be the aim. Any leak might cost the lives of many people and would ruin Field's position or chances for future work -- and doubtless ruin the chances for USC also.

I want to urge with all possible earnestness that the money for Field's projects be found, and that the whole matter be kept as quiet as possible.

00628

PGW1 98 Bostonmass 37 1 1043

NLT Elizabeth Dexter 111 Rua Marquez de Fronteira Lisbon - 205 Reletter 304-S - instruct Field we have treasury license only pourfrance st..p necessary obtain new licenses ponncountries mentioned before any funds are channeled to them--

Edward Cahill.

Rec'd 13 JUL 1944

000629

Paraphrase of telegram 139 from Berne sent by Noel Field for Elisabeth Dexter, July 12, 1940.

1. Have allocated 24,000 Swiss francs monthly for French program during third quarter, on basis of funds on hand including dollar balance now being liquidated. This will not lower Swiss budget unduly. Details of French budget follow:

Spanish refugees	4,000
German "	4,000
Yugoslav "	3,000
International Brigaders	1,000
Other endangered refugees	12,000

This is based on continusous receipt of regular budget for Switzerland for third quarter.

2. Work in France going ahead strongly under sub-rosa direction of former collegue from Toulouse known to you and Joy who was originally slated for this job in 1942. Total expenditures in June 12,000 Swiss francs.

3. Must insist all work outside Swiss borders be without publicity; otherwise whole program collapses inside and outside. Funds for Switzerland ~~must always~~ should always be kept up to 50% of total: otherwise serious trouble.

4. Following prgram can be made possible during third quarter through contacts already made if you can send me an additional 30,000 Swiss francs monthly, one half for direct refugee aid, the other half for indirect medical social service to various resistance movements as follows:

Refugees	Spaniards-additional	6,000
	Germans	4,000
	Yugoslavs in France	2,000
	" " Italy	3,000
Social services	France	6,000
	Italy	3,000
	Hungary & Balkans	6,000

This entire program assumes monthly ceiling 60,000, one half Swiss one half foreign.

URGE you do best to obtain funds at once, as on this depends saving of greatest number of lives this summer.

00030