

McCLELLAND

SWITZERLAND

000517

CROSS-REFERENCE

..REPRESENTATIVES AND SPECIAL ATTACHES:..APPOINTMENTS.....
(Name of Applicant)

.....
(Application Number)

1. FOR FURTHER DETAILS CONCERNING McCLELLANDS ACTIVITIES

SEE: 1. COOPERATION WITH OTHER GOVERNMENTS: NEUTRAL EUROPEAN
(SWITZERLAND)
PROGRAMS WITH RESPECT TO RELIEF AND RESCUE OF REFUGEES: EVACUATION
TO SWITZERLAND

MF-4

000518

July 14 1945

Dear Mr. McClelland:

As we approach the final liquidation of the War Refugee Board and assess its accomplishments, it becomes clearer than ever that your part in the Board's achievements was particularly outstanding. I wish to express to you my personal appreciation and that of the Board for your signal contribution to our great life-saving undertaking.

The sincere devotion and keen personal interest with which you dedicated yourself to the monumental task of representing the Board in Switzerland have earned for you an enviable reputation both in the government and among the American relief agencies. You deserve the highest commendation for the way you handled the Board's most difficult and most important assignment abroad. We were most fortunate in having your able services in such a strategic location throughout the existence of the Board. I personally am especially grateful for the brilliant work you did for us during the months preceding the surrender of Germany, particularly with respect to our feeding program and in the handling of the delicate negotiations which arose during that time.

I hope it may be possible for me to thank you in person some day for the unusual and now famous part you played in the work of the War Refugee Board and I wish you the greatest possible success in your new assignment.

Sincerely yours,

(Signed) William O'Dwyer

William O'Dwyer
Executive Director

Mr. Roswell D. McClelland,
% American Legation,
Bern, Switzerland.

*original signed by
General O'Dwyer*

FH:hd 7/3/46

000519

DEPARTMENT
OF STATE

OUTGOING
TELEGRAM

DIVISION OF
COMMUNICATIONS
AND RECORDS

January 2, 1945

2 p.m.

This telegram must be
paraphrased before being
communicated to anyone
other than a Government
agency. (Restrictions)

*Quaranteed
able*

DEPARTMENT OF STATE
JAN 4 - 1945
COMM. DIVISION
CONTROL COPY

ALLEGATION

RE: 16

Legation authorized to pay currency appreciation loss
on McClelland's salary and per diem retroactive to July 1,
1944, including charges in regular accounts for reimburse-
ment by WRB accordance Section V-45. (Department's 1988,
June 7). Authorization covers future payments.

STETTINIUS
(KCK)

FA: B: AFP 12/23/44.

BF 11 09 V/RN 03

RECEIVED
GOVERNMENT

*cc Dist
of Administration*

000520

WAR DEPARTMENT
OFFICE OF THE CHIEF OF STAFF
CIVIL AFFAIRS DIVISION
WASHINGTON 25

31 October 1944

Mr. John W. Pehle,
War Refugee Board,
Washington 25, D.C.

Dear Mr. Pehle:

With reference to the proposed travel of Dr. Joseph J. Schwartz to Switzerland as Special Representative of the War Refugee Board, and further to my letter to you of 10 October, I am now pleased to advise that the Joint Chiefs of Staff have authorized the required military permit which has been transmitted to the State Department, attention Mrs. R. B. Shipley, Chief, Passport Division.

It is suggested that you notify Mr. Schwartz to remain in contact with the State Department in order that further necessary arrangements may be completed.

Sincerely yours,

Wm C. Chanler

WM. C. CHANLER, *x*
Colonel, GSC,

Actg. Director, Civil Affairs Division.

000521

To: Department of State, Aviation Division, Room 503, 1712 G Street, Wash, D.C.

APPLICATION FOR PRIORITY
FOR AIR TRAVEL
OUTSIDE WESTERN HEMISPHERE
(CIVILIANS ONLY)

Name of Passenger Schwartz, Joseph
Agency Requesting Priority War Refugee Board
For Travel from New York To London
Via _____
(Specify itinerary only if it is essential to mission and include statement of reasons in justification below)
Date of proposed departure Oct 30
Date on which arrival is essential Nov. 1
Passport Number 34 Nationality U.S.A.
Military Permit _____ Date of issue April
Diseases against which applicant has currently effective inoculations _____
Small-pox, typhus, yellow fever, typhoid
Purpose of travel Special mission to Switzerland for
War Refugee Board
Description of connection with war effort War Refugee Board.
See Executive Order 9417, Jan. 23, 1944
Reasons for urgency Communist threat to people in imminent
danger especially Hungary, Slovakia, Switzerland
principal enemy from which this can still be done
Organization, Agency or Person who will defray costs:
American Joint Distribution Comm. 270 Madison Ave. NYC
(Name) (Address)
If priority for air travel cannot be obtained, surface transportation will be accepted. NA

I certify that the statements contained herein are true and accurate:

(S) J. P. Kelly 24
Designated officer of Responsible Agency
Director, W. R. B.

NOTE: COMPLETION OF ALL ITEMS OF THIS APPLICATION IS ESSENTIAL TO CONSIDERATION OF THE CASE.

000522

OCT 23 1944

My dear Mr. Minister:

This letter will introduce to you Dr. Joseph J. Schwartz, European Representative of the American Jewish Joint Distribution Committee. Dr. Schwartz, who has a broad knowledge of refugee problems throughout Europe, has been consulting with us during his recent trip to the United States concerning further steps which might be taken to save the Jews remaining in enemy-occupied Europe. We have asked Dr. Schwartz to discuss these matters with you and Mr. McClelland. He is familiar with our point of view and has our complete confidence.

For the purpose of this trip to Switzerland, Dr. Schwartz has been designated Special Representative of the War Refugee Board. Any courtesies and assistance which you may be able to extend to Dr. Schwartz will be greatly appreciated. I should also like to take this opportunity to thank you for the cooperation and interest which has been given to the work of the War Refugee Board by you and the Legation staff in Switzerland.

Sincerely yours,

(Signed) J.W. Pehle

J. W. Pehle
Executive Director

Honorable Leland Harrison,
American Minister,
Bern, Switzerland.

264
*to Mr. Harrison
by Secretary 10/20/44*
FH:hd 10/20/44

000523

OCT 23 1944

Dear Mr. McClelland:

Dr. Schwartz, European Representative of the American Jewish Joint Distribution Committee, who will deliver this letter to you, has recently been in the United States for discussion with his organization here and has talked at some length with us concerning the possibility of further rescues from Switzerland, which at this stage appears to us to be the principal remaining country in Europe from which such activities can take place. Since communications have been difficult over the past months and since Dr. Schwartz has recently had an opportunity to get our viewpoint on these matters, the Board has asked him to consult with you and the Minister and the representatives of the various private organizations in Switzerland with a view to developing further ways and means of saving some of the refugees remaining in enemy-occupied territory. For the purpose of the trip, he has been designated Special Representative of the Board.

I shall appreciate your frank discussion with Dr. Schwartz of any problems now pending in Switzerland and any assistance that you may be able to render to him on this mission.

As you know from several of my recent cables, we all feel that you have handled a most difficult job very well. With the military situation developing so rapidly, you are undoubtedly aware of the fact that the Board's activities are closing down in many areas and the one place from which we may still hope to rescue the unfortunate people in Hungary, Slovakia and other German-occupied areas is Switzerland. For this reason, we feel that every possible step should be taken and that our efforts should be unremitting to save as many lives as possible. It is hoped that Dr. Schwartz, fresh from discussions with us in Washington, may bring to you in Switzerland some thoughts or viewpoints which all of you together may use toward that end.

With kindest personal regards,

Sincerely,

(Signed) J.W. Fehle

Mr. Roswell G. McClelland,
Special Representative,
American Legation,
Bern, Switzerland.

*Delivered to Mr. McClelland
10/25/44*

PHhd 10/21/44

770524

OCT 21 1944

TO: Mr. Warren

FROM: Mr. Pehle

The War Refugee Board is about to send Dr. Joseph M. Schwartz of the American Jewish Joint Distribution Committee on a special mission to Switzerland. He will proceed to Switzerland by way of London.

Since Switzerland is the principal remaining country from which rescue activities may still take place, it is extremely important that Dr. Schwartz's travel be expedited. Accordingly, I shall appreciate your arranging for the necessary priority for travel by air to London for Dr. Schwartz. It is hoped that arrangements may be made for his leaving the United States not later than the end of October.

(Signed) J.W. Pehle

264

FH:hd 10/21/44

000523

WAR DEPARTMENT
OFFICE OF THE CHIEF OF STAFF
CIVIL AFFAIRS DIVISION
WASHINGTON 25

CAD 371 (26 Sept 44)

10 October 1944

Mr. John W. Pehle,
Executive Director,
War Refugee Board,
Executive Office of the President,
Washington, D. C.

Dear Pehle:

I have received by reference from the Honorable John J. McCloy your letters of September 20 and October 6, 1944, with regard to the proposed travel of Dr. Joseph J. Schwartz to Switzerland as Special Representative of the War Refugee Board, for the purpose of attempting to rescue Jews remaining in enemy-occupied Europe.

Request has been forwarded this date to the Secretary, Joint Chiefs of Staff, with the recommendation that permission be granted for the proposed travel and that the necessary transportation arrangements be made. It is suggested that Mr. Schwartz continue to keep in touch with the State Department in order that he may know when arrangements are completed.

Sincerely yours,

Wm. C. Chandler
for Wm. C. CHANDLER,
Colonel, GSC,
Actg. Director, Civil Affairs Div.

000526

October 6, 1944

Attention: Col. H. A. Gernhart

Dear Mr. McCloy:

In connection with its efforts to save the Jews remaining in enemy-occupied Europe, the War Refugee Board desires to send Dr. Joseph J. Schwartz, of the American Jewish Joint Distribution Committee, on a special mission to Switzerland as Special Representative of the Board.

Since Dr. Schwartz is an outstanding authority on refugee problems in Europe and since Switzerland is the principal remaining country in Europe from which rescue activities may still be conducted, I feel that it is extremely desirable and important to the Board to have Dr. Schwartz undertake this mission to Switzerland as soon as possible.

I therefore strongly urge that the War Department approve the proposed mission and that it grant and arrange for the necessary permissions and transportation immediately.

Very truly yours,

(Signed) J.W. Fehle

J. W. Fehle
Executive Director

Honorable John J. McCloy,
Assistant Secretary of War.

JWF
FH:dg 10/6/44

MEMORANDUM FOR THE FILES

October 6, 1944

Following the despatch of my letter of September 20 to Assistant Secretary McCloy, Col. Gerhardt called me concerning the matter. He said the Joint Chiefs of Staff had considered the request for permission for Schwartz to go to Switzerland and that such request could not be approved unless Schwartz were designated as a representative of the War Refugee Board. He stated that unless such designation were made, it would be necessary to clear the matter with the British with consequent delays and possible refusal. On the other hand, Col. Gerhardt said it would not be necessary that the designation of Schwartz as a WRB representative be made a formal one and the War Department will not look behind a statement by the Board that Schwartz is going to Switzerland as the Board's Special Representative.

I told Col. Gerhardt we would consider the matter further and I pointed out to him that the Board was very interested in Schwartz getting to Switzerland promptly to confer with McClelland, the Board's representative in Bern, and with other persons engaged in rescue activities from Switzerland and, consequently, I anticipated that we would be willing to designate Schwartz as a Special Representative. After carefully considering the matter, the attached letter of October 6 was despatched to McCloy.

J. W. Fehle



October 6, 1944

Attention: Col. A. A. Gerhardt

Dear Mr. McCloy:

In connection with its efforts to save the Jews remaining in enemy-occupied Europe, the War Refugee Board desires to send Dr. Joseph J. Schwartz, of the American Jewish Joint Distribution Committee, on a special mission to Switzerland as Special Representative of the Board.

Since Dr. Schwartz is an outstanding authority on refugee problems in Europe and since Switzerland is the principal remaining country in Europe from which rescue activities may still be conducted, I feel that it is extremely desirable and important to the Board to have Dr. Schwartz undertake this mission to Switzerland as soon as possible.

I therefore strongly urge that the War Department approve the proposed mission and that it secure and arrange for the necessary permissions and transportation immediately.

Very truly yours,

(Signed) J.W. Poble

J. W. Poble
Executive Director

Honorable John J. McCloy,

Assistant Secretary of War.

FHdg 10/6/44

Revised 1/16/46

*2 - War Ref
Bd (Mr.
Behle)*

RECEIVED
WAR REFUGEE BOARD
WASHINGTON
June 7, 1944
Midnight
This telegram must be paraphrased before being communicated to anyone other than a Government agency; (RESTRICTED)

DEPARTMENT OF STATE
JUN 7 1944

CONTROL COPY

AMLEGATION
BERN
1988

Allotment of \$500.00 granted War Refugee Board to cover Foreign Service pay adjustment on McClelland's salary and per diem. Legation authorized to make such payments through June 30, on a reimbursable basis.

STETTINIUS
(Acting
SPT)

101.402/47 S/CR

PA:WB:FE 6/7/44

000530

*copies
control to Stewart*
2 - War Refugee
Bd (Mr. Behle)

TELEGRAM SENT

AMLEGATION,

BERN.

1527, second

Legation authorized to pay salary and administrative expenses of R. D. McClelland, Special Attache of War Refugee Board at Bern as follows:

- (1) Salary at \$6500 per annum effective date McClelland assumes duties.
- (2) Per diem of \$7.00 effective same date.
- (3) Travel expenses.
- (4) Salaries local staff.
- (5) Miscellaneous expenses for office supplies and equipment.

Combined annual expenditure under last three items estimated not to exceed \$6000.

Include payments in regular accounts for reimbursement by WRB accordance Section V-45 as authorized by its letter of April 22.

Questions

PLAIN	DEPARTMENT OF STATE
May 2, 1944	DIVISION OF
	MAY 3 1944
	COMMUNICATIONS
	AND RECORDS

000531

-2-71587, second, to GERM

Questions raised in Legation's 2869, April 26, are answered as follows:

- (1) Arrangements being made to establish pay adjustment allotment for WRS. Department will authorize payments to McClelland when they are completed.
- (2) Per diem of \$7.00 only authorized at Bern. Maximum per diem of \$8.00 payable only while in travel status in Switzerland and not for periods spent at official headquarters.
- (3) No. Vouchers are to be certified by Legation's certifying officer.
- (4) Yes.

HULL
(GLW)

FA:WB:EGP-FIS 4/27-28/44

WRS

BF

A-8/3

100532

Handwritten: [unclear]
CONTROL COPY

AMT-322
This telegram must be paraphrased before being communicated to anyone other than a Governmental agency. (BR)

Bern

Dated April 29, 1944

Rec'd 10:40 a.m.

Secretary of State,
Washington.

2724, April 29, 11 a.m.

Your 1428, April 25.

Appointment McClelland as special attache for war refugee problems being notified to Foreign Office which, as indicated in my telegram 1754, March 22, has signified intention to recognize him in diplomatic capacity as "Special Assistant", title also in cases of Mayer, Dulles and Tyler.

HARRISON

RB
MRM

AMT-322
RECEIVED

000533

CONTROL COPY

*(Approved by am 1527 to Bern)
May 2, 1944. W.S.*

RECT-394

PLAIN

Bern

Dated April 26, 1944

Rec'd 4:54 p.m.

Secretary of State,
Washington.

US URGENT.

2669, twenty-sixth.

X
Department's 1428, twenty-fifth, from War Refugee
Board.

DEPARTMENT OF STATE
DIVISION OF
APR 27 1944
COMMUNICATIONS
AND RECORDS

McClelland took oath and completed forms 47 and 1041 today. Legation would appreciate telegraphic instructions on following points:

One. May he draw Foreign Service pay adjustment on salary and per diem? *Yes. 20.96%. Letter to Shaw. (sent)*

Two. As other Legation officers now entitled to eight dollars per diem, may he be paid at that rate or is seven dollar rate to be maintained? *Same as others*

Three. Is he authorized approve vouchers for WRB expenditures as authorized certifying officer? *No*

Four. Is a monthly telegraphic statement of advances for WRB expenditures from contingent desired? *Yes*

HARRISON

WTD

000534

TELEGRAM SENT

April 20, 1944

3 p.m.

*4. War Ref Bd
(M. Felle)*

OMY
This telegram must be
paraphrased before being
communicated to anyone
other than a Government
Agency.

~~RESTRICTED~~

CONTROL COPY

DEPARTMENT OF STATE
APR 20 1944
RECORDS

AMLEGATION,

BERN.
1428
FOR THE MINISTER FROM WAR REFUGEE BOARD.

Your 1794 delayed and just received by War Refugee Board.
McClelland's appointment Special Attaché on War Refugee Board
matters approved effective immediately. He should receive base
salary of \$10,000.00 five hundred dollars per annum and seven dollar
per diem allowance effective when he assumes duties. Salary and
per diem payments, as well as miscellaneous administrative expendi-
tures such as travel, clerical staff if needed, office supplies
and equipment, and rental if necessary, should be paid directly by
the Legation through usual channels, for which Department will be
reimbursed by War Refugee Board here. In addition, ten thousand
dollar credit in confidential funds for McClelland from President's
Emergency Fund being established at once for which McClelland will
be responsible to Felle alone. These confidential funds are not
subject to usual government disbursing requirements but McClelland
should keep careful record and obtain receipts where possible.
These funds will be remitted on request through the Legation.
These funds may be used at McClelland's discretion but should not
(repeat not) be used for administrative expenses of the sort being
handled through the regular channels of the Legation. McClelland's
duties are as described in our 669. Let us know at once of any
obstacles.

WMB:GLM:KG
4/22/44

WE

WT

HULL
(GHK)
E-6/3

FA

00053

CABLE TO BERN

From War Refugee Board to Harrison.

Your 1754 delayed and just received by War Refugee Board.
McClelland's appointment Special Attache on War Refugee Board matters approved effective immediately. He should receive base salary of ~~sixty~~ fifty-five hundred dollars per annum and seven dollar per diem allowance effective when he assumes duties. Salary and per diem payments, as well as miscellaneous administrative expenditures such as travel, clerical staff if needed, office supplies and equipment, and rental if necessary, should be paid directly by the Legation through usual channels, for which Department will be reimbursed by War Refugee Board here. In addition, ten thousand dollar credit in confidential funds for McClelland from President's Emergency Fund being established at once for which McClelland will be responsible to file alone. These confidential funds are not subject to usual government disbursing requirements but McClelland should keep careful record and obtain receipts where possible. These funds may be used at McClelland's discretion but should not (repeat not) be used for administrative expenses of the sort being handled through the regular channels of the Legation. McClelland's duties are as described in our 659. Let us know at once of any obstacles.

April 22, 1944
11:15 a.m.

Stewart; pdk 4/20/44

W.R.D.

7 4 0 5 3 6

*Representatives
(Switzerland)*

Switz

APR 22 1944

not in file

My dear Mr. Shaw:

Pursuant to my letter of March 20 and your reply of March 28 (reference FA), the War Refugee Board requests that arrangements be made by the Department of State for the payment on a reimbursable basis of the salary and administrative expenses of Mr. R. D. McClelland who has been designated Special Attache at Bern, Switzerland. Mr. McClelland is already in Bern and a cable has been received from Ambassador Harrison indicating approval of his appointment.

The following administrative expenditures should be handled under the arrangements indicated in our exchange of correspondence:

1. Salary. \$5600 per annum base pay effective as of the date Mr. McClelland assumes his duties.
2. Subsistence. \$7.00 per diem effective as of the same date.
3. Travel expenses exclusive of subsistence.
4. Salaries of local staff.
5. Miscellaneous expenses for office supplies and equipment.

It is estimated that the expenditures for the last three items combined will not be more than \$6,000 on an annual basis.

Your cooperation in arranging for Mr. McClelland's administrative needs will be very much appreciated. Any questions that may arise in this connection should be referred to Mr. Ward Stewart, Assistant Executive Director, Treasury extension 5678.

Yours very truly,

(Signed) J. W. Pehle
J. W. Pehle
Executive Director

Honorable G. Howland Shaw
Assistant Secretary of State
Department of State
Washington, D. C.

*Included copy not
received in file*

WStewart; pdk:4/20/44

74053

CONTROL COPY

TELEGRAM SENT

RP

PLAIN

APRIL 22, 1944

War Refugee Board

AMLEGATION,

BERN.

1405, Twenty-second

FOR THE MINISTER. Please deliver the following to

McClelland from War Refugee Board.

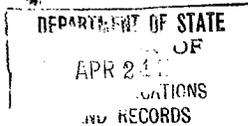
WRB no. 3.

Board delighted that you have accepted appointment as its Special Representative. Peble sends personal thanks and feels confident that you will do competent job. War Refugee Board will support you to fullest extent. Please do not (repeat not) hesitate to make frequent comments and suggestions.

HULL
(GLW)

WRB:GLW:KG
4/22/44

WE A-3/3 PA



700530

CABLE TO BERN

From War Refugee Board to Harrison for McClelland

Board delighted that you have accepted appointment as its Special Representative. Pehle sends personal thanks and feels confident that you will do competent job. War Refugee Board will support you to fullest extent. Please do not (repeat not) hesitate to make frequent comments and suggestions.

THIS IS WRB BERN CABLE NO. 3

April 22, 1944
11:15 a.m.

4/21/44
MJM *W.S.*

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED
DATE 11/19/2001 BY 60322 UCBAW/SJS/STP

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

DATE April 19, 1944

TO Mr. Friedman
FROM J. W. Pehle

If you agree, please prepare for me a personal message from me to McClelland indicating I am delighted that he has taken on the job as our representative and am satisfied that he will do a good job; that the Board will back his activities fully and not to hesitate to give us his comments and suggestions, etc.

JWP

7 0 0 5 4 0

CONTROL COPY

*War Refugee Board
J.W. Ehle*

RMN-647
This telegram must be
paraphrased before being
communicated to anyone
other than a Government
agency. (BR)

Bern
Dated April 17, 1944
Rec'd 7:32 p.m.

Secretary of State
Washington.
US URGENT.

REC'D
APR 18 1944
U.S. DEPT. OF STATE

2425, April 17, 9 p.m.

221: "Reply to State in Bern"

Your 1299, April 15. I have delivered message
to McClelland as requested but would respectfully
point out that McClelland is not yet officially
representing War Refugee Board in Switzerland, has
not been accredited to Swiss as such and that such
action will depend on Department's determination of
his final status in response to my telegram number
^{754/21}754, March 22, and my follow up inquiry 2045,
April 3.

HARRISON

RB

700541

MEMORANDUM

April 20, 1944

*Sample
- Approved by
Special Agent*

On April 19, Miss Hodel mentioned that she was in receipt of a cable which was requesting action on No. 1754 of March 22. She stated that the Board had never received No. 1754 and asked if I could obtain a copy from Warren. I mentioned this to Warren who happened to have a copy of the cable on his desk. Warren was at a loss to know why we had not received this cable and pointed out that he had been concerned about other cables referring to this. While Warren has stated that he was worried as to why we had not answered No. 1754, he never mentioned his worries to me. However, he stated that he had mentioned the cable to me when it came in. That is possible. However, that does not explain why the Board never received a copy of No. 1754.

James H. Mann

Communications + Records at State (Kestley) says that the "action" copy of #1754 was sent to Warren and remained on his desk until we tracked it down nearly a month later.

W.S. 4/22

Discussed with Mr. Babble. File.

W.S. 4/24

700542

PARAPHRASE OF TELEGRAM RECEIVED

FROM: Bern
TO: Secretary of State
DATE: March 22, 1944, 6 p.m.
NUMBER: 1754

Political Department of Federal Government states
it is willing to include R. D. McClelland as "Special Assistant"
on Departmental list and Swiss authorities will treat with him
on questions concerned with refugee problems.

Confirmation appointment McClelland with salary
instructions, other expenses, etc. is awaited. Also indicate
appropriation to be used.

HARRISON

Rec'd. 9:20 A.M.
4/26/44

7 0 0 5 4 3

COPY

*2 Copies
Control to Model*

KEM-756

This telegram must be paraphrased before being communicated to anyone other than a Government agency. (BR)

Bern

Dated March 22, 1944

Rec'd 2:56 p.m.

Files

Secretary of State,
Washington.

US URGENT

1754, March 22, 6 p.m.

Federal Political Department informs me that it is willing to include Roswell Dunlop McClelland in Diplomatic List as "Special Assistant" (thus according him Diplomatic status) and that Swiss federal authorities will be pleased to treat with him on questions concerned with the refugee problem. Refer to my 1387, March 8 and related telegrams.

Your confirmation McClelland's appointment awaited with instructions as to salary, other expenses, appropriations to be used et cetera.

HARRISON

BB

00054

PARAPHRASE OF TELEGRAM RECEIVED

FROM: Bern ✓
TO: Secretary of State ✓
DATE: March 22, 1944, 6 p.m.
NUMBER: 1754
X

Political Department of Federal Government states
it is willing to include R. D. McClelland as "Special Assistant"
on Departmental list and Swiss authorities will treat with him
on questions concerned with refugee problems.

Confirmation appointment McClelland with salary ✓
instructions, other expenses, etc. is awaited. Also indicate
appropriation to be used.

HARRISON

7 0 0 5 4 5

CONTROL COPY

NMC-998
This telegram must be
paraphrased before being
communicated to anyone
other than a Government
agency. (BR)

Secretary of State,
Washington.

1613, March 16, 2 p.m.

Your 853, March 15.

One. Please see my telegram no. 1387, March 8
awaiting Swiss reply.

Two. Your 251 repeated as directed January 27.

HARRISON

MRM

BERN

Dated March 16, 1944

Rec'd 5:04 p.m.

DEPARTMENT OF STATE
DIVISION OF
MAR 17 1944
COMMUNICATIONS
AND RECORDS

3. Was Refugee
Admission
Pikler

File

100540

LC

CONTROL COPY

TELEGRAM SENT

PLAIN

March 15, 1944

PLAIN

War Refugee Board

DEPARTMENT OF STATE
DIVISION OF

MAR 12 1944

AMLEGATION,

BERN.

853, Fifteenth
Reference our no. 659 of February 26.

Please advise Department immediately whether McClelland has accepted the appointment as Special Representative of the War Refugee Board and as Special Attache to the Legation on war refugee matters.

Also please advise Department whether all consular officials in Switzerland have been notified by you of the contents of our cable no. 251 of January 26.

HULL
(GLW)

WRB:GLW:KG
3/10/44

FA

WE

S/CR

000547

MAR 10 1944

10:10 P.M.

TO: Mr. Warren
FROM: J. W. Fehle

It will be appreciated if you will have the
attached cable to Bern dispatched at once.

(Initialed) J. W. F.

Attachment.

JW
FH:d 3/9/44

700548

2000: 71 21 2075
200 100 10000

853
3/15/44

CABLE TO BERN

Reference our No. 659 of February 26.

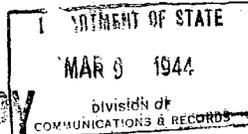
Please advise Department immediately whether McLelland has accepted the appointment as Special Representative of the War Refugee Board and as Special Attache to the Legation on war refugee matters,

Also please advise Department whether all consular officials in Switzerland have been notified by you of the contents of our cable No. 251 of January 25.

JAA JAA

00054

CONTROL COPY



2-W - Refugee Bd
(Mr. Pehte)
7/14

MRE-325

This telegram must be paraphrased before being communicated to anyone other than a Government agency. (BR)

Bern

Dated March 8, 1944

Rec'd 9:15 a.m.

Secretary of State

Washington

1387, March 8, 8 a.m.

Department's 659, February 26.

I have informed Mr. McClelland of Board's wish to appoint him its special representative in Switzerland. He has informed me by letter dated March 6 of his willingness to accept appointment. I am taking up the matter with Mr. Piletgolaz and will report as soon as possible.

HARRISON

RR

CONTROL COPY

TELEGRAM REFERENCE

February 26, 1944

This telegram must be paraphrased before being communicated to anyone other than a Governmental Agency. (R)

DEPARTMENT OF STATE
DIVISION OF
REC'D 29 1944
COMMUNICATIONS
AND RECORDS

File

AMLEGATION,

BERN.
659

Please refer to Department's No. 251, January 25, in regard to the establishment of the War Refugee Board. The Acting Executive Director of the Board, John W. Fehle, has informed the Department that in conformity with the President's Order of January 22, the Board proposes to appoint Mr. Roswell McClelland, representative of the American Friends Service Committee in Switzerland, as the Special Representative of the Board with the designation by the Department as Special Attache to the Legation on war refugee matters. The President's Order provides that the State Department shall appoint such Special Attaches on the recommendation of the Board, that they shall have diplomatic status, and that their duties and responsibilities shall be defined by the Board in consultation with the State Department.

The American Friends Service Committee has indicated that it has no objection to Mr. McClelland's accepting this appointment.

If, after discussing the matter with Mr. McClelland, the appointment meets with your approval, you should advise

him

000551

-2- 659, February 26, 11 p.m. to Bern

him that he is so designated and that he is to have diplomatic status. It is assumed that there will be no objection on the part of the Swiss Government to this designation, although you may in your discretion approach the Swiss authorities informally if you consider it necessary or advisable to do so. You are requested to confirm by telegram McClelland's designation or to advise us promptly if there is any reason why the designation should not be effective at once.

You should advise McClelland that:

(a) He is charged with the duty and responsibility of carrying out the Board's policies and programs in Switzerland;

(b) He is responsible to the Minister and should discuss his activities and problems with him regularly and fully;

(c) The Legation will provide him with the necessary communications facilities in carrying on his official duties;

(d) He shall extend all possible assistance to the Minister in carrying out the instructions contained in the Department's reference telegram;

(e) He

000552

-3- 659, February 26, 11 p.m. to Bern

(e) He shall work with and give all possible assistance to public and private agencies operating in Switzerland in this field regardless of whether such organizations are American, foreign or international;

(f) He shall develop and assist in the development of programs and implementation of measures for the rescue, transportation, maintenance and relief of refugees;

(g) He shall forward to the Board recommendations and frequent reports on progress of work and difficulties encountered;

(h) In so far as the Trading with the enemy act is concerned, the Secretary of the Treasury has vested in the War Refugee Board and its representatives in the field full authority to communicate with enemy territory to carry out the purposes of the Order. The Secretary of the Treasury has also delegated to the War Refugee Board and its representatives the power to authorize any public or private agencies, who may be subject to the provisions of our Trading with the enemy act, to communicate with enemy territory for the purpose of carrying out the Order. McClelland is authorized to act accordingly.

after

770553

-4- 659, February 26, 11 p.m. to Barn

After receipt of confirmation of McClelland's
designation further detailed instructions will follow
from time to time.

STEPHEN S
Acting

WEA:GLW:KG
2/17/44

WE

LUR

EH

9-4

A-S/3 FA

000554

TELEGRAM SENT

RA-
This telegram must be
paraphrased before being
communicated to anyone
other than a Governmental
agency (ER)

February 26, 1944

AMLEGATION

BERN.

659

Please refer to Department's No. 251, January 23,
in regard to the establishment of the War Refugee Board.
The Acting Executive Director of the Board, John W. Pehle,
has informed the Department that in conformity with the
President's Order of January 22, the Board proposed to
appoint Mr. Roswell McClelland, representative of the
American Friends Service Committee in Switzerland, as the
Special Representative of the Board with the designation
by the Department as Special Attache to the Legation on
war refugee matters. The President's Order provides that
the State Department shall appoint such Special Attaches
on the recommendation of the Board, that they shall have
diplomatic status, and that their duties and responsi-
bilities shall be defined by the Board in consultation with
the State Department.

The American Friends Service Committee has indicated
that it has no objection to Mr. McClelland's accepting this
appointment.

If, after discussing the matter with Mr. McClelland,
the appointment meets with your approval, you should advise

him

TELETYPE UNIT
RECEIVED (15)
OFFICE OF THE SECRETARY OF STATE
COMMUNICATIONS SECTION
WASHINGTON, D.C.

-8- 659, February 26, 11 p.m. to Bern

him that he is so designated and that he is to have diplomatic status. It is assumed that there will be no objection on the part of the Swiss Government to this designation, although you may in your discretion approach the Swiss authorities informally if you consider it necessary or advisable to do so. You are requested to confirm by telegram McClelland's designation or to advise us promptly if there is any reason why the designation should not be effective at once.

You should advise McClelland that:

- (a) He is charged with the duty and responsibility of carrying out the Board's policies and programs in Switzerland;
- (b) He is responsible to the Minister and should discuss his activities and problems with him regularly and fully;
- (c) The Legation will provide him with the necessary communications facilities in carrying on his official duties;
- (d) He shall extend all possible assistance to the Minister in carrying out the instructions contained in the Department's reference telegram;

(e) He

ROUTED TO JOHN C. ...
FROM THE ...
OFFICE ...
FOR THE ...
-5- 659, February 26, 11 p.m. to Bern

-5- 659, February 26, 11 p.m. to Bern

(e) He shall work with and give all possible assistance to public and private agencies operating in Switzerland in this field regardless of whether such organizations are American, foreign or international;

(f) He shall develop and assist in the development of programs and implementation of measures for the rescue, transportation, maintenance and relief of refugees;

(g) He shall forward to the Board recommendations and frequent reports on progress of work and difficulties encountered;

(h) In so far as the Trading with the enemy Act in concerned, the Secretary of the Treasury has vested in the War Refugee Board and its representatives in the field full authority to communicate with enemy territory to carry out the purposes of the Order. The Secretary of the Treasury has also delegated to the War Refugee Board and its representatives the power to authorize any public or private agencies, who may be subject to the provisions of our Trading with the enemy Act, to communicate with enemy territory for the purpose of carrying out the Order. McClelland is authorized to act accordingly.

After

-4- 689, February 26, 11 p.m. to Bern

After receipt of confirmation of McClelland's designation further detailed instructions will follow from time to time.

STETTINIUS
Acting

MRB:GLW:EG
2/17/44

WE EUR KH SWP A-S/S YA

cc: Miss Chauncey (for the Sec'y) Mewars, Paul, H. D. White, Fehle, Luxford, DuBois, E. N. Bernstein, Stewart, Lesser, Friedman, Pollak, Gaston, Abrahamson, Miss Hodel, Miss Laughlin, Mrs. Gohn

DRAFT

TELEGRAM

AMERICAN LEGATION

BERN

Please refer to Department's No. 851, January 25, in regard to the establishment of the War Refugee Board. The Acting Executive Director of the Board, John W. Pehle, has informed the Department that in conformity with the President's Order of January 22, the Board proposes to appoint Mr. Roswell McClelland, representative of the American Friends Service Committee in Switzerland, as the Special Representative of the Board with the designation by the Department as Special Attaché to the Legation on war refugee matters. The President's Order provides that the State Department shall appoint such Special Attachés on the recommendation of the Board, that they shall have diplomatic status, and that their duties and responsibilities shall be defined by the Board in consultation with the State Department.

The American Friends Service Committee has indicated that it has no objection to Mr. McClelland's accepting this appointment.

If, after discussing the matter with Mr. McClelland, the appointment meets with your approval, you should advise him that he is so designated and that he is to have diplomatic status. It is assumed that there will be no objection on the part of the Swiss Government to this designation, although you may in your discretion approach the Swiss authorities informally if you consider it necessary or advisable to do so. You are requested to confirm by telegram McClelland's designation or to advise us promptly if there is any reason why the designation should not be effective at once.

Transmitted to Mr. Tolson
attached to Mr. Tolson
cc Mr. Tolson
2/10
Mr. Tolson

of interest
by 2:30 p.m. from 12:00 p.m.
Address letter to Department of State
SECRET
BY BRIG. TROSTEN

You should advise McClelland that:

- (a) He is charged with the duty and responsibility of carrying out the Board's policies and programs in Switzerland;
- (b) He is responsible to the Minister and should discuss his activities and problems with him regularly and fully;
- (c) The Legation will provide him with the necessary communications facilities in carrying on his official duties;
- (d) He shall extend all possible assistance to the Minister in carrying out the instructions contained in the Department's reference telegram;
- (e) He shall work with and give all possible assistance to public and private agencies operating in Switzerland in this field regardless of whether such organizations are American, foreign or international;
- (f) He shall develop and assist in the development of programs and implementation of measures for the rescue, transportation, maintenance and relief of refugees;
- (g) He shall forward to the Board recommendations and frequent reports on progress of work and difficulties encountered;
- (h) In so far as the Trading with the enemy Act is concerned, the Secretary of the Treasury has vested in the War Refugee Board and its representatives in the field full authority to communicate with enemy territory to carry out the purposes of the Order. The Secretary of the Treasury has also delegated to the War Refugee Board and its representatives the power to authorize any public or private agencies, who may be subject

700560

... (P) ... (a) ...

to the provisions of our Trading with the enemy Act, to communicate with enemy territory for the purpose of carrying out the Order. *W. C. C.* McClelland is authorized to act accordingly.

After receipt of confirmation of *W. C. C.* McClelland's designation further detailed instructions will follow from time to time.

JAN 12 1944
JBT JWA
clear
with
Bureau
2-15-44 JWA

100561

HIRSCHMANN

PHILIP

000562

CROSS-REFERENCE

REPRESENTATIVES AND SPECIAL ATTACHES: APPOINTMENTS.....
(Name of Applicant)

.....
(Application Number)

1. FOR DETAILED ACC'T OF HIRSCHMANN'S ACTIVITIES AND ACCOMPLISHMENTS WHILE
IN TURKEY

SEE: 1. COOPERATION WITH OTHER GOVERNMENTS: NEUTRAL EUROPEAN
(TURKEY)

PROGRAMS WITH RESPECT TO RELIEF AND RESCUE OF REFUGEES: EVACUATION
TO AND THROUGH TURKEY

MF-4

700563

FFC-76
(11-42)

CROSS REFERENCE ON

FOR:

Amendment to this License
Extension of this License
Renewal of this License
Correspondence concerning this application .
Other (Specify)

For relative material on Ira Hirschmann -

SEE: HIRSHMANN, IRA

00056

JUL 14 1945

Dear Herbert:

Now that we are terminating the War Refugee Board I want to wish you well on your coming mission with Mr. Earl Harrison and to thank you personally for the splendid job you did for us in Switzerland and France. I feel that we were very fortunate to have you in Switzerland in the crucial months before Germany's surrender when it was so important to continue our all-out efforts to save as many as possible of the persecuted peoples still caught in German hands. You have performed ably for the Board in Turkey and on your more recent assignment in Switzerland and France and you deserve the honor of accompanying Mr. Harrison on his important investigation.

With kindest personal regards,

Sincerely yours,

(Signed) William O'Dwyer

William O'Dwyer
Executive Director

Mr. Herbert Katski,
American Legation,
Bern, Switzerland.

*Original signed by
General O'Dwyer*

FH:hd 2/3/45

000565



EMBASSY OF THE
UNITED STATES OF AMERICA

Istanbul, November 7, 1944

Dear Mr. Pehle:

Ambassador Steinhardt has informed me of the suggestion you made, provided he approved, that I be designated as Special Attache of the Embassy in Ankara on refugee matters. Ambassador Steinhardt has also informed me of his response, in which he kindly concurred in your proposal.

May I at this time express to you my own appreciation of the confidence in me which your proposal indicates. You may be sure that I shall do whatever I can to carry out the trust which this designation reposes in me.

With renewed thanks for the support you have given me in my work over here, and with kind regards to the people in the War Refugee Board, believe me to be, with best personal wishes,

Sincerely yours,

Herbert Katzki
Herbert Katzki

J. W. Pehle, Esquire
Executive Director
War Refugee Board
Treasury Building
Washington 25, D. C.

770566

DEPARTMENT
OF
STATE

INCOMING
TELEGRAM

DIVISION OF
COMMUNICATIONS
AND RECORDS

NOB-970

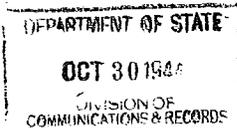
This telegram must be
paraphrased before being
communicated to anyone
other than a Government
Agency. (~~RESTRICTED~~)

Ankara

Dated October 28, 1944.

Rec'd 10:45 p.m.

Secretary of State,
Washington.



2075, October 28, 5 p.m.

FOR THE DEPARTMENT AND WRB FROM THE AMBASSADOR.

Ankara No. 172.

I heartily approve of the appointment of Herbert
Katzki as Special Representative of the War Refugee
Board in Turkey with the designation by the Department
as Special Attache to the Embassy on War Refugee matters.
I do not regard it as necessary to approach the Turkish
Government with respect to his proposed designation as
I am reasonably satisfied that there will be no objection.
I have informed Katzki of the substance of the Department's
telegram under reference.

RB

STEINHARDT

CONTROL COPY

000567

DEPARTMENT

OF
STATE
Distribution of true
copies only by special
arrangement. (SECRET W)

OUTGOING TELEGRAM

October 26, 1944

DIVISION OF COMMUNICATIONS AND RECORDS

DEPARTMENT OF STATE
DIVISION OF COMMUNICATIONS AND RECORDS

9/4 OCT 26 PM 4 01

COMMUNICATIONS AND RECORDS (LANSON)

[Redacted Box]
For security reasons the text of this message must be closely guarded.

EMBASSY,

ANKARA

938

The following for Steinhardt from Department and War Refugee Board is WRB 121.

Now that Ira Hirschmann has returned to the United States, the WRB proposes to appoint Mr. Herbert E. Katzki as its Special Representative in Turkey with the designation by the State Department as Special Attache to the Embassy on war refugee matters, as provided in the President's Order of January 28, 1944.

If the appointment meets with your approval, you should advise Mr. Katzki that he is so designated, that he is to have diplomatic status, and that he has all the authority, duties and responsibilities which were given to Mr. Hirschmann in Department's no. 120 of February 12, 1944. It is assumed that there will be no objection on the part of the Turkish Government to this designation, although you may in your discretion approach the Turkish authorities informally if you consider it necessary or advisable to do so.

Please confirm action by cable.

STETTINIUS
(ACTING)
(GLW)

CONTROL COPY

WRB:MMV:OMH
10/24/44

NE PA

DECLASSIFIED
State Dept. Letter, 1-11-72

By R. H. Parks Date SEP 13 1972

000568

CABLE TO STEINHARDT, ANKARA, FROM DEPARTMENT AND WAR REFUGEE BOARD.

Now that Ira Hirschmann has returned to the United States, the WRB proposes to appoint Mr. Herbert E. Katski as its Special Representative in Turkey with the designation by the State Department as Special Attache to the Embassy on war refugee matters, as provided in the President's Order of January 28, 1944.

If the appointment meets with your approval, you should advise Mr. Katski that he is so designated, that he is to have diplomatic status, and that he has all the authority, duties and responsibilities which were given to Mr. Hirschmann in Department's no. 120 of February 13, 1944. It is assumed that there will be no objection on the part of the Turkish Government to this designation, although you may in your discretion approach the Turkish authorities informally if you consider it necessary or advisable to do so.

Please confirm action by cable.

THIS IS WRB ANKARA CABLE NO. 121.

9:30 a.m.
October 24, 1944
Miss Chauncey (for the Sec'y) Abrahamson, Cohn, DuBois, Friedman, Hodel, Lesser,
Mannon, McCormack, Files
Filed 10/17/44 ✓

700563

IN THE INTEREST OF NATIONAL SECURITY
IT IS ORDERED THAT THIS INFORMATION BE KEPT
SECRET AND NOT DISCLOSED TO ANY OTHER
PERSON OR ORGANIZATION WITHOUT THE
APPROVAL OF THE SECRETARY OF STATE
OR THE DIRECTOR OF NATIONAL SECURITY

Copy No. 2

SECRET

TELEGRAM SENT

February 12, 1944
8 p.m.

BYE
This telegram must be
paraphrased before being
communicated to anyone
other than a Governmental
agency. (RR)

AMERICAN EMBASSY

ANKARA

120

Please refer to the Department's 68 January 25 in regard to the establishment of the War Refugee Board. The Acting Executive Director of the Board, John W. Pehle, has informed the Department that in conformity with the President's order of January 22, the Board proposes to appoint Mr. Ira Hirschmann, who is now in Turkey in a private capacity, as the Acting Special Representative of the Board with the designation by the Department as Special Attache to the Embassy on war refugee matters. The President's order provides that the State Department shall appoint such Special Attaches on the recommendation of the Board, that they shall have diplomatic status, and that their duties and responsibilities shall be defined by the Board in consultation with the State Department.

If this meets with your approval, you should immediately advise Hirschmann that he is so designated and that he is to have diplomatic status. It is assumed that there will be no objection on the part of the Turkish Government to this designation, although you may in your discretion approach the Turkish authorities informally if you consider it necessary or advisable to do so. You are requested to confirm by telegram Hirschmann's designation or to

700570

SEARCHED
SERIALIZED
INDEXED
FILED
FEB 12 1942
FBI - WASHINGTON

-2- #120, February 12, 5 p.m., to Ankara.

advise us promptly if there is any reason why the designation should not be effective at once.

You should advise Hirschmann that:

- (a) He is charged with the duty and responsibility of carrying out the Board's policies and programs in Turkey;
- (b) He is responsible to the Ambassador and should discuss his activities and problems with him regularly and fully;
- (c) The Embassy will provide him with the necessary communications facilities in carrying on his official duties.
- (d) He shall extend all possible assistance to the Ambassador in carrying out the instructions contained in the Department's reference telegram;
- (e) He shall work with and give all possible assistance to public and private agencies operating in Turkey in this field regardless of whether such organizations are American, foreign or international;
- (f) He shall develop and assist in the development of programs and implementation of measures for the rescue, transportation, maintenance and relief of refugees;
- (g) He shall forward to the Board recommendations and frequent reports on progress of work and difficulties encountered;
- (h) In so far as the Trading with the Enemy Act is concerned, the Secretary of the Treasury has vested in the War Refugee Board and its representatives in the field full authority to communicate with enemy territory

000571

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD
WASHINGTON 25, D. C.

file



OFFICE OF THE
EXECUTIVE DIRECTOR

SEP 4 1944

Dear Ira:

Thank you for your letter of July 26, 1944, bringing to my attention the present apparently inadequate per diem arrangements for Mrs. Henderson and Miss Bixler. Of course, we do not want them to suffer any financial loss during their stay in Turkey. In reconsidering the situation, I feel we should pay them on the same scale the State Department employs, namely, the minimum \$9.00 per diem you quote in your letter. The simplest way to make this adjustment will be for you to pay them the additional amount from your confidential funds effective as of the date of their arrival in Turkey.

Best regards from us all.

Sincerely,

J. W. Penie
J. W. Penie
Executive Director.

Mr. Ira Hirschmann
Special Attache
War Refugee Board
c/o American Embassy
Ankara, Turkey

*Johnston for 10/18/44
and in for Turkey*

100573

U.S. DEPARTMENT OF STATE
WAR REFUGEE BOARD
OFFICE OF THE CHIEF OF BUREAU

SEP 4 1944

Dear Ira:

Thank you for your letter of July 26, 1944, bringing to my attention the present apparently inadequate per diem arrangements for Mrs. Henderson and Miss Bixler. Of course, we do not want them to suffer any financial loss during their stay in Turkey. In reconsidering the situation, I feel we should pay them on the same scale the State Department employs, namely, the minimum \$9.00 per diem you quote in your letter. The simplest way to make this adjustment will be for you to pay them the additional amount from your confidential funds effective as of the date of their arrival in Turkey.

Best regards from us all.

Sincerely,

(Signed) John W. Pehle

J. W. Pehle
Executive Director.

Mr. Ira Hirschmann
Special Attache
War Refugee Board
c/o American Embassy
Ankara, Turkey

*Original signed by
Mr. Pehle*

DW:JWP:1hh 9/4/44

000574



THE FOREIGN SERVICE
OF THE
UNITED STATES OF AMERICA

AMERICAN EMBASSY

Ankara, July 26, 1944

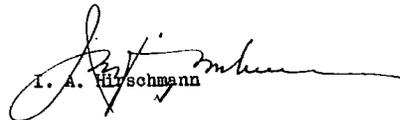
Dear John:

Thanks for your note of July 7 containing the information regarding Katski's per diem. I am happy for him that you have made this arrangement under the circumstances, especially since upon my return here I have found that prices have soared even beyond their former astronomical heights. It is really fantastic.

In this connection I hope you will forgive me if I refer to the arrangements that are made for the per diem of Mrs. Henderson and Miss Bixler. According to your instructions they are to receive a \$7.00 per diem, and I am informed here that the minimum for all State Department clerks is \$9.00. Even that is a pitiful sum when viewed in the perspective of the inflation in Turkey. I should appreciate it if you could have these figures for the two secretaries reconsidered and adjusted.

Thanks again for all your cooperation.

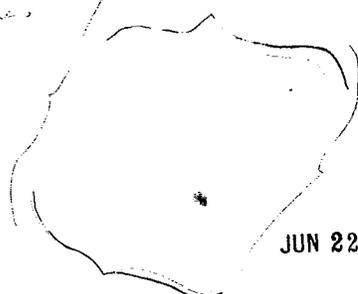
Cordially yours,


I. A. Hirschmann

Mr. J. W. Pehle
Executive Director
War Refugee Board
Treasury Building
Washington, D. C.

000573

Sup. Spec. Attaches
memos



JUN 22 1944

Dear Mr. Frank:

In connection with the pending assignment of Miss Mary H. Bixler and Mrs. Virginia D. Henderson to Ankara, Turkey, it is requested that they receive foreign service pay adjustment during the coming fiscal year. Miss Bixler is to receive \$2,000 per annum plus overtime, plus \$7.00 per diem, effective as of the day she leaves this country. Mrs. Henderson is to receive \$2800 per annum plus overtime, plus \$7.00 per diem, effective also as of the day she leaves this country. It is our understanding that the foreign service pay adjustment for Turkey is 12.85 per cent, and it is hereby requested that this adjustment be made in the cases of Miss Bixler and Mrs. Henderson.

Yours very truly,

(Signed) Ward Stewart

Ward Stewart
Assistant Executive Director

Mr. Lawrence C. Frank
Chief, Division of Foreign
Administration
Department of State
Washington, D. C.

WStewart; pdk 6/22/44

000576

June 3, 1944

My dear Mr. Shaw:

The War Refugee Board is designating Mrs. Virginia D. Henderson as secretarial assistant to Mr. Ira A. Hirschmann, War Refugee Board Special Attache in Ankara. Final arrangements with respect to the appointment will be completed shortly in order that Mrs. Henderson may proceed to her post of duty without delay. It is Mr. Hirschmann's hope that Mrs. Henderson may be able to leave with him or within a week after his departure for Ankara.

Mrs. Henderson is being instructed to apply for her passport and any other necessary clearances for foreign travel immediately. In view of her duties it will be appreciated if action can be taken to grant her a special passport. Mrs. Henderson's address is 2615 - 13th Street, N.W., Washington, D. C. When Mrs. Henderson is ready to leave the country I should also appreciate your assistance in obtaining an air priority for her.

We will notify you further with respect to salary payments and other administrative arrangements. In the meantime, any action that can be taken to expedite the matters described above will be appreciated.

Yours very truly,

(Signed) J. W. Fahle

J. W. Fahle
Executive Director

Honorable C. Rowland Shaw
Assistant Secretary of State
Department of State
Washington, D. C.

Whiteiro 6/3/44
dw

700577

June 5, 1944

Dear Sir:

The bearer of this letter, Mrs. Virginia D. Henderson of the War Refugee Board, is being assigned to foreign duty in the area of Turkey. It will be appreciated if you will give her a medical examination and the necessary inoculations.

Very truly yours,

David White
Administrative Assistant

Surgeon in Charge
U. S. Public Health Service
4th & D Streets, S. W.
(Railroad Retirement Building)
Washington, D. C.

Whiteiro 6/3/44

dw

100576

May 23, 1944

Miss Ruth E. Trainor
c/o Bloomingdale Brothers
59th Lexington Avenue
New York, New York

Dear Miss Trainor:

After discussion with Mr. Hirschmann, we are proceeding with the necessary steps to effect your departure for Turkey.

There will be several things which must be done and you can do about everything necessary in New York. First fill out and return the enclosed forms 57 (the second copy can be a carbon). You must be inoculated and the enclosed letter will introduce you to the United States Public Health Service Clinic located in the Marine Hospital, 67 Hudson Street, New York, New York. Practically all these inoculations will be over in two weeks. At the same time go to the passport agent, located in the Sub-Treasury Building, Wall Street, or at the Rockefeller Center (International Building) and make application for your passport. Take with you a copy of your birth certificate and two passport photos (I would recommend your having six passport photos made). We here will write the necessary letter to the State Department requesting the type of passport and action in the matter. Your passport application will be sent to Washington and everything will come together here.

I know Mr. Hirschmann will discuss this with you fully when he returns to New York and we shall keep in touch with you advising you from time to time of other things you should do to prepare for your trip.

Very truly yours

(Signed) David White

DAVID WHITE
Administrative Assistant

ENCLOSURES

DWhite:dm 5/23/44
dw

000579

May 23, 1944

*mailed
JW*

My dear Mr. Shaw:

It is of the greatest importance to the War Refugee Board that arrangements be made at once for the return to Ankara of Mr. Ira A. Hirschmann, who formerly served as Special Attache to Ambassador Steinhardt and is returning to Turkey now in that capacity.

In view of the nature of Mr. Hirschmann's work it will be necessary that he have a diplomatic passport and a No. 2 priority on a clipper.

Your assistance in expediting the necessary arrangements in this connection will be greatly appreciated.

Yours very truly,

(Signed) J. W. Pehle

J. W. Pehle
Executive Director

Honorable G. Howland Shaw
Assistant Secretary of State
Department of State
Washington, D. C.

700580

*was Ref. Board
Mr. Pehle
copying*

PARAPHRASE OF TELEGRAM RECEIVED

FROM: American Embassy, Ankara ✓
TO: Secretary of State, Washington
DATE: May 18, 1944
NUMBER: 894



Following is from the Ambassador, Ankara No. 57
for Pehle, WRB.

With reference to May 15 telegram No. 431 from
Department, my May 17 telegram No. 888 was in reply
No. 888 from you.

RECEIVED
MAY 18 1944
STATE DEPT.
REFUGEE BOARD

MAY 11 1944

STEINHARDT

DECLASSIFIED
State Dept. Letter, 1-11-73
By R. H. Parks Date SEP 13 1972

70058

PARAPHRASE OF TELEGRAM RECEIVED

FROM: American Embassy, Ankara
TO: Secretary of State, Washington
DATED: May 17, 1944
NUMBER: 888

Following is Ankara's No. 56, from the Ambassador, personal for Pehle, WRB.

Reference is made herewith to Department's message dated May 15, No. 431.

On my arrival next month, I had hoped to confer with you and Hirschmann in Washington. However, the possibility of criticism from relief circles if Hirschmann is not in Turkey while I am in Washington for consultation is recognized by me. I agree with you accordingly that it is preferable that he return to Ankara as soon as it is practicable. I will try to meet him en route if he is not able to reach Ankara before June 15.

I welcome the assignment of Katzki to deal with routine war refugee matters, especially as I am being flooded with letters from relatives in Palestine and the United States of refugees whom they believe to be located in the Balkans and on whose behalf they are seeking intervention. It has been my practice up to the present time, to give my personal attention to each of these letters, but in view of my obligations to the State Department and the other agencies of our Government and their steadily increasing volume, the prompt arrival of Katzki to deal with routine war refugee matters is most desirable. As my clerical staff is not adequate to permit my assigning a stenographer to him a qualified stenographer should accompany him.

I take this occasion to thank you personally for the generous cooperation and wholehearted support which you have extended to me in my efforts on behalf of WRB.

STEINHARDT

DGR:VAG:HL 5/19/44

DECLASSIFIED
State Dept. Letter, 1-11-72
By R. H. Parks Date SEP 13 1972

700582

MJR-790

This telegram must be
paraphrased before being
communicated to anyone
other than a Government
Agency. (BR)

Ankara

Dated May 16, 1944

Rec'd 9:04 p.m., 17th

Secretary of State,

Washington.

880, May 16, 6 p.m.

Department's 433, May 15.

FOR HIRSCH AND OF WAR REFUGEE BOARD FROM THE
AMBASSADOR.

Ankara's 55.

Delighted to learn you have been able to arrange
your affairs so as to permit of your early return to
Ankara.

STEINHARDT

EH
HTM

CC: Miss Chauncey (For the Sec'y), Abrahamson, Akain, Bernstein, Cohn, DuBois,
Friedman, Hodel, Laughlin, Lesser, Luxford, Mann, Mannen, Marks, McCormack,
Pehle, Pollak, Sargoy, Smith, Standish, Stewart, Weinstein, H. D. White, Files.

10098

*War Ref Board
Mrs Pehle
copy only*

ORIGINAL TEXT OF TELEGRAM SENT

FROM: Secretary of State, Washington
TO: American Embassy, Ankara
DATED: May 17, 1944
NUMBER: 438

CONTROL COPY

files

Please deliver following message to Ambassador Steinhardt, Ankara, from
J. W. Pehle, War Refugee Board.
All necessary preparations being made here for Hirschmann's return to
Ankara. Would like immediate response to our No. 38.

THIS IS WRB ANKARA CABLE NO. 38

HULL

RECEIVED
WAR REFUGEE BOARD
MAY 17 1944
AMERICAN EMBASSY
ANKARA

DECLASSIFIED
State Dept. Letter, 1-11-73
By R. H. Parks Date **SEP 13 1972**

000584

REG
WAR REFUGEE
WASHINGTON
1944 MAY 18
SECRETARY OF STATE
OFFICE OF THE ASSISTANT SECRETARY
FOR REFUGEE AFFAIRS
WASHINGTON, D.C.

CABLE TO ANKARA

Please deliver following message to Ambassador Steinhardt, Ankara, from J. W. Pehle, War Refugee Board.

All necessary preparations being made here for Hirschmann's return to Ankara. Would like immediate response to our No. 38.

THIS IS WRB ANKARA CABLE NO. 39

May 17, 1944
12:10 p.m.

Stewart; pdk 5/17/44

W. J. [Signature]

000585

*War Refugee Board
and Pehle*

ORIGINAL TEXT OF TELEGRAM SENT

FROM: Secretary of State, Washington
TO: American Embassy, Ankara
DATED: May 15, 1944
NUMBER: 431

CONTROL COPY

Following is from J. W. Pehle, personal for Ambassador Steinhardt.

Your No. 828 of May 8, 1944, has been given the fullest consideration.

The Board nevertheless continues to believe that Hirschmann's return to Ankara as soon as practicable to continue to assist in the fine job which you have begun is most desirable. Moreover, his immediate return would appear particularly desirable in view of your contemplated departure from Turkey next month. Under the circumstances and because of Hirschmann's familiarity with conditions in Turkey to which you refer, his failure to return there during this crucial period might with some justification result in serious criticism in informed relief circles. Consequently, we will continue to urge Hirschmann's prompt return to Ankara and would like to have your concurrence. In response to the penultimate sentence of your No. 828, arrangements are being made for the prompt departure for Ankara of Herbert Katzki, a member of the Board's staff, who formerly served the JDC in Portugal and elsewhere. Hirschmann has seen this cable and is fully in agreement.

THIS IS WRB ANKARA CABLE NO. 38

HULL

DECLASSIFIED
State Dept. Letter, 1-11-72
By R. H. Parks Date **SEP 13 1972**

000586

*was Refugee Ed
and Pella
copy only*

ORIGINAL TEXT OF TELEGRAM SENT

FROM: Secretary of State, Washington
TO: American Embassy, Ankara
DATED: May 15, 1944
NUMBER: 433

CONTROL COPY

Following is from Ira Hirschmann, personal for Ambassador Steinhardt

Considering all circumstances I feel strongly that I should return
to Ankara at first opportunity to help complete War Refugee program you
and I started. Regards

RECEIVED
MAY 16 1944
STATE DEPT.
RECEIVED

THIS IS WRB ANKARA CABLE NO. 37.

11 02

HULL

DECLASSIFIED
State Dept. Letter, 1-11-72
By R. H. Parks Date SEP 13 1972

00058

CONTROL COPY

PARAPHRASE OF TELEGRAM RECEIVED

FROM: American Embassy, Ankara
TO: Secretary of State, Washington
DATE: May 8, 1944
NUMBER: 828
X

Reference is made herewith to the Department's telegram of May 5, 1944, No. 394.

It is requested that you advise Ira Hirschmann that the familiarity which he has with conditions here makes it more desirable, in my opinion, for him to remain in close contact with WRB in Washington rather than to return at this time to Turkey, especially in view of my probable arrival in June in Washington. However, it is desirable that a representative of WRB be sent to Ankara at the earliest possible moment by WRB to care for the innumerable details which arise each day in connection with war refugee matters and which I have had to care for personally since Hirschmann's departure from here. This function could easily be discharged by any young man or woman of limited administrative ability. I will be glad to discuss with Hirschmann the question of his return here after I arrive in Washington.

STEINHARDT

DOR:IDB:RM
5-12-44

DECLASSIFIED
State Dept. Letter, 1-11-72
By R. H. Parks Date SEP 13 1972

Copy Turk

CONF

TELEGRAM SENT

RJR
This telegram must be
paraphrased before being
communicated to anyone
other than a Governmental
agency. (SR)

February 12, 1944
5 p.m.

AMERICAN EMBASSY

ANKARA

120

Please refer to the Department's 68 January 25 in regard to the establishment of the War Refugee Board. The Acting Executive Director of the Board, John W. Pehle, has informed the Department that in conformity with the President's order of January 22, the Board proposes to appoint Mr. Ira Hirschmann, who is now in Turkey in a private capacity, as the Acting Special Representative of the Board with the designation by the Department as Special Attache to the Embassy on war refugee matters. The President's order provides that the State Department shall appoint such Special Attaches on the recommendation of the Board, that they shall have diplomatic status, and that their duties and responsibilities shall be defined by the Board in consultation with the State Department.

If this meets with your approval, you should immediately advise Hirschmann that he is so designated and that he is to have diplomatic status. It is assumed that there will be no objection on the part of the Turkish Government to this designation, although you may in your discretion approach the Turkish authorities informally if you consider it necessary or advisable to do so. You are requested to confirm by telegram Hirschmann's designation or to

100590

Copy Turk

CONFIDENTIAL

TELEGRAM SENT

RJR
This telegram must be
paraphrased before being
communicated to anyone
other than a Governmental
agency. (SR)

February 12, 1944
5 p.m.

AMERICAN EMBASSY

ANKARA

180

Please refer to the Department's 68 January 25 in regard to the establishment of the War Refugee Board. The Acting Executive Director of the Board, John W. Pehle, has informed the Department that in conformity with the President's order of January 22, the Board proposes to appoint Mr. Ira Hirschmann, who is now in Turkey in a private capacity, as the Acting Special Representative of the Board with the designation by the Department as Special Attache to the Embassy on war refugee matters. The President's order provides that the State Department shall appoint such Special Attaches on the recommendation of the Board, that they shall have diplomatic status, and that their duties and responsibilities shall be defined by the Board in consultation with the State Department.

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100 0 5 9 0

RECEIVED 2211

SECRET (22)
TO: DIRECTOR, BOARD OF WAR REFUGEE RELIEF
FROM: AMEMBASSY, ANKARA
SUBJECT: BOARD OF WAR REFUGEE RELIEF
REF: 100-100000

-2- #120, February 12, 8 p.m., to Ankara.

advise us promptly if there is any reason why the designation should not be effective at once.

You should advise Hirschmann that:

- (a) He is charged with the duty and responsibility of carrying out the Board's policies and programs in Turkey;
- (b) He is responsible to the Ambassador and should discuss his activities and problems with him regularly and fully;
- (c) The Embassy will provide him with the necessary communications facilities in carrying on his official duties.
- (d) He shall extend all possible assistance to the Ambassador in carrying out the instructions contained in the Department's reference telegram;
- (e) He shall work with and give all possible assistance to public and private agencies operating in Turkey in this field regardless of whether such organizations are American, foreign or international;
- (f) He shall develop and assist in the development of programs and implementation of measures for the rescue, transportation, maintenance and relief of refugees;
- (g) He shall forward to the Board recommendations and frequent reports on progress of work and difficulties encountered;
- (h) In so far as the trading with the Enemy Act is concerned, the Secretary of the Treasury has vested in the War Refugee Board and its representatives in the field full authority to communicate with enemy territory

000591

-3- #120, February 12, 8 p.m., to Ankara.

to carry out the purposes to the Order. The Secretary of the Treasury has also delegated to the War Refugee Board and its representatives the power to authorize any public or private agencies, who may be subject to the provisions of our Trading with the Enemy Act, to communicate with enemy territory for the purpose of carrying out the Order. Hirschmann is authorized to act accordingly.

After receipt of confirmation of approval of Hirschmann's designation further detailed instructions will follow from time to time, including instructions concerning fiscal and administrative matters.

STETTINIUS
Acting

U:HW:W A-8 NEA A-8/3 FA

000592

February 12, 1944

TO: Mr. Raynor
FROM: J. W. Pehle

Attached is a redraft of the cable to Steinhardt on Hirschmann which, insofar as possible, meets the points raised by the State Department.

I think it is very important that this cable go out today. Please advise me as to the action taken.

(a) J. W. Pehle

JWP WP:mgt 2/12/44

700593

TELEGRAM

AMERICAN EMBASSY,
ANKARA.

See "Circulars"

Please refer to the Department's no. 68, January 25, in regard to the establishment of the War Refugee Board. The Acting Executive Director of the Board, John W. Pehle, has informed the Department that in conformity with the President's order of January 22, the Board proposes to appoint Mr. Ira Hirschmann, who is now in Turkey in a private capacity, as the Acting Special Representative of the Board with the designation by the Department as Special Attache to the Embassy on war refugee matters. The President's order provides that the State Department shall appoint such Special Attaches on the recommendation of the Board, that they shall have diplomatic status, and that their duties and responsibilities shall be defined by the Board in consultation with the State Department.

If this meets with your approval, you should immediately advise Hirschmann that he is so designated and that he is to have diplomatic status. It is assumed that there will be no objection on the part of the Turkish Government to this designation, although you may in your discretion approach the Turkish authorities informally if you consider it necessary or advisable to do so. You are requested to confirm by telegram Hirschmann's designation or to advise us promptly if there is any reason why the designation should not be effective at once.

You should advise Hirschmann that:

- (a) He is charged with the duty and responsibility of carrying out the Board's policies and programs in Turkey;
- (b) He is responsible to the Ambassador and should discuss his activities and problems with him regularly and fully;
- (c) The Embassy will provide him with the necessary communications facilities in carrying on his official duties.

000594

MEMOS

MEMOS
Field Personnel

000596

Special Attache - Memo

00

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

DATE August 2, 1944

TO Files

FROM Ward Stewart

Subject: Status of War Refugee Board Representatives Abroad *(See also individual memos in each file.)*

North Africa

1. Mr. Leonard Ackermann. Mr. Ackermann is serving as War Refugee Board Representative in the Mediterranean theater on the basis of an informal understanding with the Treasury Department. To the best of my knowledge there is no formal understanding between the War Refugee Board and the Treasury Department with respect to payment of Mr. Ackermann's salary and expenses. Mr. Ackermann presumably is obtaining clerical and other necessary assistance from other Treasury representatives and from the military authorities in the area. So far as I know there has been no agreement as to reimbursement for such services.

Portugal

2. Mr. Robert C. Dexter. The original arrangement with respect to Mr. Dexter's appointment provided for no salary payments. (See Mr. Pehle's letter of April 18, 1944, to Assistant Secretary of State Shaw.) This arrangement was subsequently modified by Mr. Pehle's letter of May 3 to Mr. Shaw asking that Mr. Dexter be paid the regular salary of \$6500 per annum plus overtime on a reimbursable basis. The Legation in Lisbon has also been authorized to pay the following administrative expenses for Mr. Dexter on a reimbursable basis: \$7.00 per diem, travel expenses estimated at \$1200 per annum, salary of local staff estimated at \$2,000 per annum, and miscellaneous expenses for office supplies and equipment estimated at \$2,000 per annum.

3. Miss Eleanor Widen. Miss Widen was sent to serve as Secretarial Assistant to Mr. Dexter. The State Department has authorized the Legation to pay her salary at the rate of \$2,000 per annum plus overtime and per diem at the rate of \$7.00. The War Refugee Board has agreed to reimburse.

Sweden

4. Mr. Iver C. Olsen. Mr. Olsen is serving as War Refugee Board Special Attache in Stockholm while continuing his work as Treasury representative. So far as I know there have been no arrangements made for the War Refugee Board to reimburse the Treasury Department for Mr. Olsen's services. Mr. Olsen has received

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transfers of funds to pay for furniture and operating expenses and was also authorized to employ the two assistants listed below. (Nos. 5 and 6.)

5. Miss Ulla Afwirsen. Miss Afwirsen was employed to assist Mr. Olsen at \$1440 per annum as per Stockholm's No. 1355 of April 19 to us and our No. 804 to Stockholm of May 2.

6. Miss Toue Filseth. Miss Filseth was employed to assist Mr. Olsen at \$3,000 per annum on the same basis as Miss Afwirsen. Both appointments were made by the Embassy and all payments have been made through Embassy facilities. The War Refugee Board has agreed to reimburse the State Department for both Miss Afwirsen and Miss Filseth.

7. Mr. Isaiah S. Dorfman. Mr. Dorfman was sent from London to Stockholm at the request of the War Refugee Board. Mr. Pehle's letter of June 29 to Assistant Secretary of State Shaw requests the State Department to arrange for \$7.00 per diem from London to Stockholm and \$8.00 per diem after arrival in Stockholm. The original arrangement contemplated no salary payments to Mr. Dorfman. By a letter of July 27, however, the Office of Strategic Services requested that arrangements be made for Mr. Dorfman to receive \$70.00 a month in Stockholm, effective as of August 1, as a partial salary payment. This request has been passed on to the State Department for action.

Switzerland

8. Mr. Roswell D. McClelland. Mr. McClelland is receiving \$6500 per annum plus overtime, plus \$7.00 per diem allowance. The Legation has been authorized to make these salary and per diem payments as well as all miscellaneous and administrative expenditures through their usual channels with reimbursement by the War Refugee Board. McClelland is also receiving foreign service pay adjustment of 20.86% on his salary and per diem.

Turkey

9. Mr. Ira A. Hirschmann. Mr. Hirschmann is in Turkey on the basis of a special arrangement with Mr. Pehle whereby he receives a straight per diem figure in lieu of salary. A substantial travel advance was made to Mr. Hirschmann before his departure and an adjustment will be made from confidential funds at the time of his return.

10. Mr. Herbert Katski. Mr. Katski also is being paid a straight per diem in lieu of salary. Mr. Hirschmann has been authorized to pay Mr. Katski this per diem from funds available to him (Mr. Hirschmann) in Ankara as necessary. No payments are being made to Mr. Hirschmann on Mr. Katski through Legation channels, although the Legation is holding for Mr. Hirschmann some of the confidential funds which we have sent to him.

11. Mrs. Virginia D. Henderson. The Embassy in Ankara has been authorized to pay Mrs. Henderson \$7.00 per diem. Her salary of \$2800 per annum plus overtime is continuing to be paid by the Comptroller of the Currency's Office where she was previously working, subject to reimbursement by the War Refugee Board. Since this salary is being paid to Mrs. Henderson's account in this country, there was no need to arrange salary payments by the Embassy in Ankara. The Embassy has been authorized to make foreign service pay adjustment on the amounts received by Mrs. Henderson in Ankara.

12. Miss Mary H. Bixler. The Embassy in Ankara has been authorized to pay Miss Bixler's salary of \$2,000 per annum plus overtime and per diem of \$7.00. Miss Bixler also received a travel advance of \$300 out of confidential funds (Agent Cashier's account) in anticipation of her trip to Turkey. This travel advance will be returned when she returns to this country. When she returns, however, she should receive \$6.00 per day to cover her expenses from the day she left Washington to the day she left Miami (a period of a little over a week), since her per diem from the Embassy did not begin until she left Miami. The Embassy has been authorized to make foreign service pay adjustment on the amounts received by Miss Bixler in Ankara.

Assistant Executive Director
(Management)

000599

April 24, 1944

Mr. Pehle

Mr. Friedman

Re: Field Organization

The purpose of this memorandum is to re-state my opinion that it is extremely important for the Board to decentralize certain of its activities on a functional basis by giving to field representatives in a very few key centers abroad greater authority and discretion than they have been given up to the present.

Obviously, the Board's office in Washington must and will have the determination of all basic policies. Needless to say, when action is necessary on the part of the United States Government, either to induce action by other governments, or otherwise, the decision will, in practically all cases, have to be taken in Washington, and the wheels set in motion from here. The Washington office will also frequently initiate and facilitate field operations, and in all cases exercise general overall coordination of field activities. However, in my opinion, we cannot from Washington efficiently exercise the day to day supervision over the details of field activities which is necessary for their success, nor in many cases are we in a position sufficiently to appraise possibilities to initiate promptly necessary action in the field. On the other hand, two or three Board field representatives in key spots thousands of miles closer to the scene of operations in constant and close contact with the changing situation, if given fairly broad authority and discretion with respect to operations in a general area, can, subject to our general control, follow the situation from day to day, coordinating the activities of special representatives in individual countries within the area, thus giving a vital and direct impulse to operations. We here, following the general picture, will be in a position to keep the field representatives in line and intervene at any time to change the party line.

A few examples are sufficient, in my opinion, to indicate why direct supervision of all operations cannot efficiently be handled from Washington:

1. Communications. From Washington, our communications are limited to Allied, United Nations territories and neutral countries. We do not have the means of communicating directly with enemy territory. From the

communications that we can have are seriously impeded. There are frequently important delays in the physical process of transmission and receipt of messages. Moreover, in the case of Switzerland, we are entirely limited to cable service, which involves many disadvantages. The presence of duly authorized field representatives much closer to the scene of action would not only avoid much of the delay in sending and receiving messages, but would in many cases afford opportunity to communicate directly with occupied countries. Of perhaps greater importance is the fact that many misunderstandings which now occur in interchange of messages between our special representatives and Washington could be avoided in important cases if we had a few field representatives authorized to go themselves or send others quickly to individual countries to work with our special representatives there and straighten out difficulties.

2. Receipt and evaluation of information regarding proposed operations. We constantly receive from many sources reports and a tremendous amount of other information suggesting possible action to be taken. We are faced, in this connection, with two great obstacles. In the first place, delay in receiving such information here, particularly if it is a detailed report transmitted through the pouch, frequently means that by the time we are in a position to act the opportunity has passed. Moreover, we have very limited facilities here for appraising the information we receive. Frequently we pick out ideas that seem interesting, waste considerable time in exploring these ideas, attempting to verify them from various places abroad, only to discover that for one reason or another they are not practical. Perhaps we also overlook important ideas simply because we are not in a position to relate them to other vital information which is missing. Accordingly, it seems to me that we not only miss many opportunities for want of adequate information, but are not in a good position to determine the feasibility of the projects because we are not close enough to the scene to evaluate the information quickly. Field representatives in key places like London, etc., would, in my opinion, not only receive more information than we do but would know more quickly what is possible and what is not. They could, accordingly, if given adequate authority, set the wheels in motion much quicker than we can do in Washington.

Another advantage in having field representatives with area authority is that it would give additional prestige to our representatives. The important thing in our field operations is that those with whom we deal be convinced that our representatives are acting with the full force of the War Refugee Board and, therefore, the United States Government behind them. Representatives with supervisory responsibility for operations in given areas would undoubtedly have additional prestige.

The organization suggested would have great functional advantages inasmuch as our operational programs generally develop according to area patterns. It is, in my opinion, clearly much easier to coordinate such programs efficiently from places closer to the scene than Washington.

The difficulties indicated in attempting to direct all operations from Washington and the advantages of having area representatives will be multiplied many times as military operations in Europe develop. I think it is important, therefore, that we take this step as soon as possible.

Specifically, I would suggest that we grant the authority described above to field representatives in London, Algiers and Ankara.

London

This representative would have broad discretion and coordinating authority with respect to operations in all Western and Northern Europe. The special representatives in individual countries in the area would communicate directly with him on all matters, at the same time informing us here. The London representative would be authorized to give proper and appropriate instructions, referring to us important questions of policy and calling upon us for such assistance as may be necessary. We, being fully informed, would be in a position to intervene if we so desired. The London representative could at any time, if he felt it necessary, send people from his office to individual countries in Western and Northern Europe to discuss problems with the special representatives and otherwise lend them assistance. In particular he would be in a position to examine all possibilities for action in the area and to initiate action, clearing with us when necessary, but acting promptly when such action was required.

Algiers and Ankara

The Board's representatives in these two centers would have corresponding authority for their different areas. The Algiers representative, for example, could coordinate activities in the Mediterranean area (Italy, Egypt, North Africa), while the representative in Ankara would perform the function in Turkey and areas adjacent to the Black Sea. Both would have general supervision of other Board representatives in their areas.

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

DATE April 24, 1944

TO Mr. Pehle
FROM Mr. Friedman

Re: Field Organization

The purpose of this memorandum is to re-state my opinion that it is extremely important for the Board to decentralize certain of its activities on a functional basis by giving to field representatives in a very few key centers abroad greater authority and discretion than they have been given up to the present.

Obviously, the Board's office in Washington must and will have the determination of all basic policies. Needless to say, when action is necessary on the part of the United States Government, either to induce action by other governments, or otherwise, the decision will, in practically all cases, have to be taken in Washington, and the wheels set in motion from here. The Washington office will also frequently initiate and facilitate field operations, and in all cases exercise general overall coordination of field activities. However, in my opinion, we cannot from Washington efficiently exercise the day to day supervision over the details of field activities which is necessary for their success, nor in many cases are we in a position sufficiently to appraise possibilities to initiate promptly necessary action in the field. On the other hand, two or three Board field representatives in key spots thousands of miles closer to the scene of operations, in constant and close contact with the changing situation, if given fairly broad authority and discretion with respect to operations in a general area, can, subject to our general control, follow the situation from day to day, coordinating the activities of special representatives in individual countries within the area, thus giving a vital and direct impulse to operations. We here, following the general picture, will be in a position to keep the field representatives in line and intervene at any time to change the party line.

A few examples are sufficient, in my opinion, to indicate why direct supervision of all operations cannot efficiently be handled from Washington:

1. Communications. From Washington, our communications are limited to Allied, United Nations territories and neutral countries. We do not have the means of communicating directly with enemy territory. Even the

communications that we can have are seriously impeded. There are frequently important delays in the physical process of transmission and receipt of messages. Moreover, in the case of Switzerland, we are entirely limited to cable service, which involves many disadvantages. The presence of duly authorized field representatives much closer to the scene of action would not only avoid much of the delay in sending and receiving messages, but would in many cases afford opportunity to communicate directly with occupied countries. Of perhaps greater importance is the fact that many misunderstandings which now occur in interchange of messages between our special representatives and Washington could be avoided in important cases if we had a few field representatives authorized to go themselves or send others quickly to individual countries to work with our special representatives there and straighten out difficulties.

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Another advantage in having field representatives with area ^{at Responsibility} authority is that it would give additional prestige to our representatives. The important thing in our field operations is that those with whom we deal be convinced that our representatives are acting with the full force of the War Refugee Board and, therefore, the United States Government behind them. Representatives with supervisory responsibility for operations in given areas would undoubtedly have additional prestige.

The organization suggested would have great functional advantages inasmuch as our operational programs generally develop according to area patterns. It is, in my opinion, clearly much easier to coordinate such programs efficiently from places closer to the scene than Washington.

The difficulties indicated in attempting to direct all operations from Washington and the advantages of having area representatives will be multiplied many times as military operations in Europe develop. I think it is important, therefore, that we take this step as soon as possible.

Specifically, I would suggest that we grant the authority described above to field representatives in London, Algiers and Ankara.

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Algiers and Ankara

The Board's representatives in these two centers would have corresponding authority for their different areas. The Algiers representative, for example, could coordinate activities in the Mediterranean area (Italy, Egypt, North Africa), while the representative in Ankara would perform the function in Turkey and areas adjacent to the Black Sea. Both would have general supervision of other Board representatives in their ^{particular} areas.

JB7

April 24, 1944

MEMORANDUM TO MR. PHELPS

FROM MR. FRIEDMAN

Re: Field Organization

The purpose of this memorandum is to re-state my opinion that it is extremely important for the Board to decentralize certain of its activities on a functional basis by appointing in a very few key centers abroad regional representatives who will have the responsibility for coordinating operations in individual countries, as well as a measure of direct supervision and guidance of the Board's ^{regional} representatives.

In the nature of things, the Board's office in Washington must and will have the determination of basic policies. Needless to say, when action is necessary on the part of the United States Government to induce action by other governments, the decision will in the overwhelming majority of cases, have to be taken in Washington and the wheels set in motion from here. The Washington office will also in many cases initiate and facilitate field operations and exercise general overall coordination of field activities. However, in my opinion, we cannot from Washington efficiently exercise the direct supervision over field activities which is necessary for their success, nor in many cases will we be in a position sufficiently to appraise possibilities to initiate promptly necessary action in the field. Two or three small regional offices thousands of miles closer to the scene of operation in constant and close contact with the changing situation and with a fair degree of discretion, can, subject to our general control, follow the situation from day to day and coordinate the activities of field representatives within their area and give a vital impulse to operations. We here, following the general picture, will be in a position to keep the regional offices in line and intervene at any time, either to change the party line or lend the necessary aid.

A few examples are sufficient, in my opinion, to indicate why direct supervision of operations cannot efficiently be handled from Washington:

1. Communications. From Washington our communications are limited to Allied, United Nations territories and neutral countries. We do not have the means of communicating directly with enemy territory. Even the communications that we can have are seriously impeded. There are frequently important delays in the physical process of transmission and receipt of messages. Moreover, in the case of Switzerland, we are entirely limited to cable service, which involves many disadvantages. Regional offices much closer to the scene of action could not only avoid much of the delay in sending and receiving messages, but would in many cases afford opportunity

April 20, 1944

Secretary Morgenthau

J. W. Pehle

For your information:

Apparently the possibility of having Corcoran go to Spain for the War Refugee Board is still not dead. I talked to Corcoran yesterday and he said that he had an appointment to discuss the matter with the President just before the President went away, but the appointment was cancelled at the last minute. Corcoran said he would see the President when he gets back and will ask him whether he is to go to China or Spain.

McDonald is coming down to see me next week. I have real doubts as to whether he could crack the Spanish situation however.

(Signed) J.W. Pehle

JWP:mgt 4/20/44



100610

Mr. Pehle

April 13, 1944

L. S. Lesser

From time to time we have had rather desultory discussions about the desirability of sending people abroad. For one reason or another it has proven impossible, so far as I am aware, to schedule a meeting to fully consider this problem in concrete definitive terms. I feel very strongly and I am confident that Freedman agrees with me that it is of the utmost importance that we get into the field as promptly as possible people whose records and backgrounds give some assurance of their ability to act independently and effectively.

In order to start the discussion, I propose the following:

England

- (1) Commander Becker ✓
- (2) Mrs. LaRue Brown ✓
- (3) Varian Fry ✓
- (4) Sir Norman Angel (?) ✓

Turkey

- (1) Charles Davila (?) ✓
- (2) George Rooby ✓
- (3) Bernard Berger ✓
- (4) Herbert Katsky*

The question of Spain is, as you know, under discussion so I will make no mention of it.

I do not think there would be much profit in sending anybody to Russia at this time.

*Katsky has been the subject of discussion between us and another Agency. Because of his Army status, however, certain technical difficulties have arisen which have not yet been solved. We have already agreed with that Agency to send to Sweden in a dual capacity Dr. Warfield. It has been reported, however, that Minister Johnson has raised some question as to whether further assistance is needed in either of the fields in which Warfield would operate.

LSLesser:als 4/13/44

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD
WASHINGTON 25, D. C.



OFFICE OF THE
EXECUTIVE DIRECTOR

April 7, 1944

TO : Mr. Pehle
FROM: Myles Standish

Mr. Friedman has asked that you be sent the attached copy of a memorandum I have just prepared at his suggestion. Copies have gone also to the Messrs. DuBois, Lesser, and Abrahamson for their opinions.

Myles Standish

Attachment

000612

POSSIBLE FIELD ORGANIZATION

LONDON

ATTACHE - Mrs. Christie
- Becker
- Akzin (?)
- Public Relations
- Finance

NAPLES

ATTACHE - Saxon*
- Parke
- Refugee Worker

TURKEY

ATTACHE - Hirschmann (Ankara)*
- Akzin (?) (Istanbul)

STOCKHOLM

ATTACHE - Olsen*

MADRID

ATTACHE - Miss Laughlin (T)
- McCormack
- Assistant
- Finance

ALGIERS

ATTACHE - Ackermann*
- Hoffman*
- White
- Refugee Worker

CAIRO

ATTACHE - ?
(T) - McCormack (Spain)

BERN

ATTACHE - McClelland*
- Finance

MOSCOW

ATTACHE - Scovell

LISBON

ATTACHE - Dexter*
(T) - Miss Laughlin (Spain)
- Assistant

TANGIERS (T)

ATTACHE - ?

* Already at post
(T) Temporary

000613

: Mr. Friedman
: Myles Standish
SUBJECT: Field Organization

With further reference to our recent conversation, and in accordance with your request, there are submitted my thoughts (some original and some not) on a possible field organization.

LONDON

The Attache at London should be essentially the "front" for our organization there and should be someone capable of maintaining contacts on the highest level possible with the British Government and the Governments-in-Exile. Because of the many aspects of our operations from London, the Attache will, of necessity, spend most of his time getting the necessary co-operations from the ranking officials of those governments. The actual operations can and should be carried out by the people on the Attache's staff. I strongly recommend Mrs. Loring C. Christie as the ideal candidate for the position of Attache, and in this connection, I attach a copy of my memorandum concerning her to Mr. Pehle, and a draft of a cable proposing her appointment to Ambassador Winant. You will see from the memorandum that Mrs. Christie is qualified to approach personally heads of governments and cabinet officers, particularly those directing underground operations on the Continent.

We can assemble a staff which could consist of Becker of the War Shipping Administration, Akzin of this office, a public relations officer and a finance officer. Akzin (or someone of similar qualifications) is suggested as political affairs advisor, having a thorough background in international relations; some-

one with research experience is indicated. The public relations officer would primarily prepare material for the BBC and Governments-in-Exile radio broadcasts. He would also do pamphlets for distribution from the air. The finance officer would work with British Treasury and Ministry of Economic Warfare officers.

An important function of the London office would be to develop cooperation between the Board and the Intergovernmental Committee.

Hirschmann, in his report, emphasized the essential part British cooperation plays in the successful conduct of our operations in the Balkans and the Near East. This would appear to support my claim for urgency in the establishment of an office in London.

MADRID

Here, too, it will be found that the Attache will have to channel most of his efforts along diplomatic lines in order to obtain the cooperation of the Spanish Government, the American, British, and French diplomatic missions. The Board may wish to consider asking Miss Laughlin to go to Spain on a temporary basis until a permanent Attache is chosen.

In connection with Madrid, I strongly recommend that we send people to the field so that they will be available once Spain opens up. It is suggested that Miss Laughlin might go to Lisbon in the immediate future so that she will be able to proceed to Madrid on a moment's notice.

MOSCOW

I think you will agree that Scovell is the perfect choice for this assignment and I have attached a draft of a telegram to Ambassador Harriman requesting his approval of the assignment of Scovell. It is becoming more and more obvious that the Board needs a representative in Moscow to take from the Ambassador and the Embassy's staff, work connected with the Board's operations in the Balkans as affected by Russia. There

000613

would appear no need for any staff other than Scovell.

In his report, Hirschmann indicates that Russian pressure upon the Satellite powers is more effective and desirable than any from the Anglo-Saxon Governments. This is borne out by my conversations with people in the Department of State and Eugene Havas. Hirschmann further states that the Bulgarian population is estimated as being ninety percent pro-Russian and communistic. American Minister Lincoln MacVeigh, in his report on his visit to the Jugo-Slav refugee camp in Egypt, commented on the violently communistic attitude of the inhabitants of that camp. It is known that the Partisans are pro-Russian and any help from them will have to be obtained via Moscow.

NAPLES

I think that Ackerman and the boys in Algiers should be complimented on their initiative in sending Saxon to Italy. It is understood that the Army is very much interested in the refugee problem in Italy, and there is no reason why Saxon should not be officially named as our representative there. Parke has had, as you know, Foreign Service experience in Italy and his knowledge of the Board's work, purposes, as well as our licensing procedure, should make him a valuable man for that country. The staff there should also include a welfare worker experienced in refugee problems. The movement of non-Italian refugees in Italy demands an immediate increase in our operations in that country.

ALGIERS

The success, to date, of Ackerman and Hoffmann in North Africa leaves room for little improvement as far as staff is concerned. I suggest, however, that should Ackerman need additional help, that David White be considered, in the light of his previous experience in North Africa, for assignment to Algiers. An experienced refugee worker also might prove of assistance to Ackerman particularly in working with UNRRA in keeping an eye on the camp at Fedhalla and any other camps which maybe established in that area.

LISBON

While Dexter seems to be a sound choice as Attache, we should consider the desirability of sending someone from this country to assist him with the Spanish Republicans on a temporary basis and to give Dexter a clearer picture of the purposes and operations of the Board.

Ward Stewart has some names of people who could be considered.

TURKEY

Hirschmann has done such a splendid job in Turkey that no further comment is necessary. In his report, he recommends the establishment of a branch office at Istanbul. Akzin, with his knowledge of the Balkans, his command of French, German, and Russian, should be considered for setting up the office in that city. Hirschmann, on his return, however, will probably give us his definite recommendations as to persons and jobs for our organization in Turkey.

CAIRO

In further connection with Hirschmann's report, I suggest that McCormack, because of his familiarity with relief operations in that area, his knowing personally many of the Red Cross and MERRA officials in Cairo, and his Red Cross field experience, might well be considered for a temporary assignment to Cairo until such time as he can be sent to Spain. He also knows the personalities and operations of the American Red Cross group working with American Military Government in Italy from whence the majority of refugees in the Cairo area come. Ward Stewart, incidentally, has in his files the name of a man with experience in Egypt and the Middle East who might be considered for assignment as the Attache.

TANGIERS

I think we should send someone to Tangiers on a very temporary basis until the refugees who are blocked there can be gotten out into French North Africa.

STOCKHOLM

There is little likelihood that Olsen will require any further assistance, as the entry of any large number of refugees to Sweden is most unlikely.

BERN

There is a great deal that could be done from Switzerland and Ward Stewart has the names of some people already in Switzerland who could be considered as possible assistants should we decide to increase McClelland's staff. If Foreign Funds Control has anyone in Switzerland available, I suggest that a finance officer be attached to McClelland to handle the growing volume of financial transactions rising out of our operations in Central and Eastern Europe.

-5-

These suggestions are made with the deep feeling that we should organize our field staff as soon as possible. As you know, I am still optimistic about the final favorable reception of my Spanish plan by Ambassador Hayes. I believe that we should be ready to move in once we get the green light.

MStandish:lem
4-3-44

700618

DRAFT OF TELEGRAM TO LONDON

In order to assist you and the officers of your staff in carrying out the objectives of Executive Order No. 9417 of January 22, 1944, and pursuant to the provisions thereof, the War Refugee Board is prepared to assign to you as Special Attache Mrs. Loring C. Christie, the widow of the late Canadian Minister to Washington, who is believed to be known to you personally.

If you have no objection, would you approach the Foreign Office with a view to ascertaining Mrs. Christie's acceptability to the British Government.

The Board contemplates assigning Mrs. Christie to Schoenfeld as well. Please request together with that of the governments to which he is accredited.

MStandish:cm
4-6-44

000618

DRAFT OF TELEGRAM TO MOSCOW

In order to assist you and ~~the~~ officers of your staff in carrying out the objectives of Executive Order No. 9417 of January 22, 1944, and pursuant to the provisions thereof, the War Refugee Board is prepared to assign to you as Special Attache Robert J. Scovell, of the American Red Cross. The Board believes that you personally know Scovell's background, his experience in Russia and his familiarity with the problems now existant.

If you have no objection, would you approach the Foreign Office with a view to ascertaining Scovell's acceptability to the Russian Government.

MStandishlon
4-6-44

March 16, 1944

: Mr. Pehle
: Myles Standish

Re: Mrs. Loring C. Christie, possible
WRB representative in London

With reference to my suggestion at the Staff Meeting yesterday that Mrs. Loring C. Christie be chosen as our special representative in London I submit the following statement of her background and experience.

Mrs. Christie is an exceptionally able, intelligent woman in her early 40's. She has shown, during my acquaintance with her of the past year and a half, considerable energy. She was educated in private schools in this country and speaks several foreign languages.

From 1933 to 1940 she was the only woman member of the Board of Directors of the Federal Storage Company of Washington, which company is, as you know, one of the largest shipping and packing organizations in this part of the country. During this period she was in complete charge of their foreign shipping activities, having developed their foreign business from nothing to one of considerable magnitude. She was also advertising manager of the Company and as such handled their advertising program in the United States as well as abroad. During this time she travelled extensively abroad for the company.

At present Mrs. Christie is employed by the Office of the Coordinator of Inter-American Affairs at \$5600 per annum, a salary level indicative of her ability. She administers the Miami, New York, and Washington offices of CIAA which handle all foreign visitors brought into this country under the programs of CIAA and the Department of State. This position calls for considerable administrative ability as well as a great deal of tact and diplomacy.

For a number of years prior to her connection with the Federal Storage Company, and during it, Mrs. Christie has been the paid social advisor to numerous foreign embassies in Washington, including those of Holland, Belgium, Brazil, Canada, Poland, France, and Great Britain. Through this work, through her own strong personality, and through the connections of her late husband, Mrs. Christie has become the friend

of many of the political leaders of the world. Mr. Christie, who died in 1941, had been since 1911 the legal and foreign affairs advisor to successive Canadian Governments. Justice Frankfurter, incidentally, was a classmate of Mr. Christie at Harvard Law School, remained one of his closest friends, and can give any further information that may be desired concerning Mrs. Christie's personality and ability. Many of the leaders of the governments-in-exile in London are either old acquaintances or friends of Mrs. Christie. This is also true of a great number of the leaders of the British Government. Ambassador Winant at London is likewise well acquainted with Mrs. Christie and she can count on the personal and official support of Secretary Hull and Mr. Stettinius. Secretary Morgenthau will also, I am sure, be pleased to recommend Mrs. Christie to you.

Aside from all this glittering array of personal contacts and references I feel that Mrs. Christie could do an excellent job for us in London because she is a down-to-earth, matter-of-fact person, who has reached her present position entirely due to her own efforts. I feel that she could meet the representatives of the various Undergrounds on their own levels and could gain from them the cooperation that means so much to the success of our program. The fact that she is a woman would, I think, enable her more readily to gain the confidence of those representatives. She would prove invaluable, I feel, in being able to reach the various authorities of the British Government who are connected with our work, in which she herself is genuinely interested.

I shall arrange for her to come to see you at any time you wish.

MBStandish:dh 3/17/44

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

Carl B. Butler
DATE April 6, 1944

TO Mr. Pehle
FROM Mr. Friedman

Re: War Refugee Board Representation in London

I would like to bring up again the idea previously mentioned and amplified by Lesser of having a War Refugee Board staff in London. I still think this is of greatest importance to the Board's activities. I believe that the recent letter to you from Eleanor Rathbone, to which I have prepared a reply, indicates one possibility which would be open to us, i.e., constant contact and cooperation with the substantial body of British Government and private opinion which is anxious for effective measures to be taken to rescue refugees.

I suggest that you talk with Arthur Becker to see if any way could be worked out for him to go to London as head of our group there.

As another possibility for a subordinate position, I suggest the name of Varian Fry. Fry was recently in to talk to Lesser and myself on this matter and is anxious to go to London for this purpose. I think he could be extremely helpful with the labor groups, etc., and do not think that he would create the difficulties which would obviously exist if he were sent to Spain or some other such place. I talked very frankly with Fry on this aspect of the problem. He recognizes that he could not be sent to a place like Spain. With reference to the question of obtaining State Department approval, Fry informed me that last year the OWI wanted to send him to London and indicated to him that the matter had been discussed with the State Department, which was willing to let him go. Fry, however, at the time was sick of working in the field without having full backing from the home office and did not take the job. He is now convinced that the War Refugee Board really means business and thinks he could be of help to us in London.

JBF

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

DATE

TO Mr. Pehle

FROM L. S. Lesser

April 13, 1944

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EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

TO : Mr. Friedman
FROM : Myles Standish
SUBJECT: Field Organization

7 Feb
DATE 1957
4/5

With further reference to our recent conversation, and in accordance with your request, there are submitted my thoughts (some original and some not) on a possible field organization.

LONDON

The Attache at London should be essentially the "front" for our organization there and should be someone capable of maintaining contacts on the highest level possible with the British Government and the Governments-in-Exile. Because of the many aspects of our operations from London, the Attache will, of necessity, spend most of his time getting the necessary co-operations from the ranking officials of those governments. The actual operations can and should be carried out by the people on the Attache's staff. I strongly recommend Mrs. Loring C. Christie as the ideal candidate for the position of Attache, and in this connection, I attach a copy of my memorandum concerning her to Mr. Pehle, and a draft of a cable proposing her appointment to Ambassador Winant. You will see from the memorandum that Mrs. Christie is qualified to approach personally heads of governments and cabinet officers, particularly those directing underground operations on the Continent.

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In connection with Madrid, I strongly recommend that we send people to the field so that they will be available once Spain opens up. It is suggested that Miss Laughlin might go to Lisbon in the immediate future so that she will be able to proceed to Madrid on a moment's notice.

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100626

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LISBON

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Ward Stewart has some names of people who could be considered.

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In further connection with Hirschmann's report, I suggest that McCormack, because of his familiarity with relief operations in that area, his knowing personally many of the Red Cross and MERRA officials in Cairo, and his Red Cross field experience, might well be considered for a temporary assignment to Cairo until such time as he can be sent to Spain. He also knows the personalities and operations of the American Red Cross group working with American Military Government in Italy from whence the majority of refugees in the Cairo area come. Ward Stewart, incidentally, has in his files the name of a man with experience in Egypt and the Middle East who might be considered for assignment as the Attache.

TANGIERS

I think we should send someone to Tangiers on a very temporary basis until the refugees who are blocked there can be gotten out into French North Africa.

STOCKHOLM

There is little likelihood that Olsen will require any further assistance, as the entry of any large number of refugees to Sweden is most unlikely.

BERN

There is a great deal that could be done from Switzerland and Ward Stewart has the names of some people already in Switzerland who could be considered as possible assistants should we decide to increase McClelland's staff. If Foreign Funds Control has anyone in Switzerland available, I suggest that a finance officer be attached to McClelland to handle the growing volume of financial transactions rising out of our operations in Central and Eastern Europe.

These suggestions are made with the deep feeling that we should organize our field staff as soon as possible. As you know, I am still optimistic about the final favorable reception of my Spanish plan by Ambassador Hayes. I believe that we should be ready to move in once we get the green light.

Julius Staudick

POSSIBLE FIELD ORGANIZATION

LONDON

ATTACHE - Mrs. Christie
- Becker
- Akzin (?)
- Public Relations
- Finance

NAPLES

ATTACHE - Saxon*
- Parke
- Refugee Worker

TURKEY

ATTACHE - Hirschmann (Ankara)*
- Akzin (?) (Istanbul)

STOCKHOLM

ATTACHE - Olsen*

MADRID

ATTACHE - Miss Laughlin (T)
- McCormack
- Assistant
- Finance

ALGIERS

ATTACHE - Ackermann*
- Hoffman*
- White
- Refugee Worker

CAIRO

ATTACHE - ?
(T) - McCormack (Spain)

BERN

ATTACHE - McClelland*
- Finance

MOSCOW

ATTACHE - Scovell

LISBON

ATTACHE - Dexter*
(T) - Miss Laughlin (Spain)
- Assistant

TANGIERS (T)

ATTACHE - ?

* Already at post
(T) Temporary

000630

DRAFT OF TELEGRAM TO LONDON

In order to assist you and the officers of your staff in carrying out the objectives of Executive Order No. 9417 of January 22, 1944, and pursuant to the provisions thereof, the War Refugee Board is prepared to assign to you as Special Attache Mrs. Loring C. Christie, the widow of the late Canadian Minister to Washington, who is believed to be known to you personally.

If you have no objection, would you approach the Foreign Office with a view to ascertaining Mrs. Christie's acceptability to the British Government.

The Board contemplates assigning Mrs. Christie to Schoenfeld as well. Please request his approval together with that of the governments to which he is accredited.

100631

DRAFT OF TELEGRAM TO MOSCOW

In order to assist you and the officers of your staff in carrying out the objectives of Executive Order No. 9417 of January 22, 1944, and pursuant to the provisions thereof, the War Refugee Board is prepared to assign to you as Special Attache Robert J. Scovell, of the American Red Cross. The Board believes that you personally know Scovell's background, his experience in Russia and his familiarity with the problems now existant.

If you have no objection, would you approach the Foreign Office with a view to ascertaining Scovell's acceptability to the Russian Government.

7 0 0 6 3 2

Ref. 4 Spec attaches - memos

ADDRESS OFFICIAL COMMUNICATIONS TO
THE SECRETARY OF STATE
WASHINGTON, D. C.



DEPARTMENT OF STATE
WASHINGTON

In reply refer to
FA

March 28, 1944

My dear Mr. Pehle:

I have received your letter of March 20, 1944 requesting that arrangements be made by the Department of State for the payment on a reimbursable basis of the salaries, allowances, and administrative expenses of the Special Attachés of the War Refugee Board who are to be assigned to various American diplomatic missions abroad. It is noted that as each Special Attaché is appointed, the War Refugee Board will inform the Department as to the amounts to be paid through the disbursing facilities of the mission concerned.

The Department is agreeable to this proposal and will issue appropriate instructions to the missions for the making of such payments upon receipt of specific information concerning the places of assignment and the amounts authorized for individual Special Attachés. In view of the fact that the vouchers covering these payments will be certified by the Foreign Service Officers, who will thus be responsible under their bonds for the correctness of the payments, I am sure that the War Refugee Board will lend the Department its full cooperation and assistance with respect to any questions that may arise regarding the propriety or legality of any such payments.

Sincerely yours,

For the Secretary of State:

G. Howland Shaw
Assistant Secretary

Mr. J. W. Pehle,
Acting Executive Director,
War Refugee Board,
Executive Office of the President,
Washington 25, D. C.



000633

My dear Mr. Shaw:

It would be appreciated if arrangements could be made within the State Department for the payment on a reimbursable basis of the salaries and other routine administrative expenses of the Special Attaches of the War Refugee Board attached to the various embassies abroad. In general these payments would fall within the following three categories:

1. Salaries and the usual subsistence for Special Attaches, their private secretaries, and any additional clerical assistance necessary.
2. Necessary travel and transportation expenses.
3. Miscellaneous office expenses as necessary.

The War Refugee Board agrees to reimburse the State Department for all of the above expenditures on presentation of the appropriate vouchers. As each Special Attache is appointed we will inform you as to the salary to be paid and any limitations that may seem desirable as to the amount of expenditure to be made through the embassy's facilities.

A copy of the letter allocating funds to the War Refugee Board from the "Emergency Fund for the President, National Defense, 1942-44," is attached hereto for your information. The necessary reimbursement for the purposes described above will be made from the non-confidential portion of these funds. Your special attention is directed to the breadth of the letter of allocation and the specific exemption from most of the provisions normally restricting government expenditures.

Yours very truly,

(Signed J. W. Fehle)

J. W. Fehle
Acting Executive Director

Honorable G. Howland Shaw
Assistant Secretary of State
Department of State
Washington, D.C.

WStewart; pdk 3/17/44.

W.D. gce

700634

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

JBF
F. L.
DATE 3/27

TO Mr. Pehle
FROM Lyles Standish
Subject: Field Personnel.

There has been considerable discussion among the staff, and everyone appears in agreement regarding the urgent need of getting our field organizations actually under way. As far as can be ascertained, other than preliminary investigations and discussions of certain possible persons, there is no project actually in operation to get people in the field. Inasmuch as the success of our program will depend entirely upon the time element, I feel strongly that we should send immediately the following people to the posts suggested. While there may be in some cases more qualified people available at some time in the future, the urgency of the problem does not permit lengthy consideration on our part. Should the personnel suggested below be found to be wanting after a test in the field, we can readily order them to return to this country. It is suggested, therefore, that their appointments be made on a temporary basis, and the people sent with the understanding that they are going on trial.

In the light of telegram 974 from the Embassy in Madrid, I recommend that we appoint Blickenstaff as Special Representative. There is attached a draft of a telegram to Ambassador Hayes answering his incoming. I believe that this reply should calm down Ambassador Hayes and should be dispatched at once. In the meantime, pending the receipt of a favorable reply from the Ambassador, we should go on with our preparations for assembling our own staff for Spain.

We have here in the Office two men who are willing to go and who have the advantage of our point of view. They are Paul J. McCormack, whom I suggest as Supplies and Transportation Officer, and Robert B. Parke, as Finance Officer. McCormack has the advantage of having spent the last year and a half in Red Cross, working on operations in Spain from this end. He is thoroughly familiar with the problems which his job would involve. Parke has had considerable experience in the Foreign Service of the State Department and his experience in Foreign Funds Control makes him an excellent choice to handle the finances of our operations in Spain. He has also an excellent command of Spanish and French.

10063

London follows Madrid very closely in importance. I can but repeat my recommendation of the qualifications of Mrs. Christie for this post. I think you will agree that it would have proven invaluable to us on the occasion of the issuance of the President's declaration, if we could have had a person in London with Mrs. Christie's qualifications, particularly in the field of advertising and psychological warfare, and her numerous contacts with the British and the Governments-in-exile.

In view of the fact that we cannot achieve any degree of success in the satellite countries without the cooperation and support of the Russians, it is particularly urgent that we send someone to Moscow as soon as possible. The ideal candidate for this post is Mr. Robert G. Scovell, who as you know has been interviewed here and is under consideration by us for a job with the Board. Scovell spent 3½ years until recently in Russia with the American Red Cross. He is well and favorably known to Ambassador Harriman. I understand that the Russian Embassy in Washington in addition to the Departments of State and Commerce have suggested Scovell to UNRRA. He also served in Russia in the Foreign Service of the State Department during the First World War and was personally recommended to me by James McKenna of the Department of State, who has known him for the past 25 years. Scovell speaks Russian and is well acquainted with many of the high Russian officials in Moscow. His qualifications plus his great interest in the work of the Board, would warrant our sending him to Moscow as our special representative.

With regard to Turkey, I feel that we should insist that Bloomingdale's release Hirschmann to us so that he can continue his splendid work. It may be of interest to you to know that this morning Lewis Jones and Evan Wilson, who handle Turkey and Palestine, respectively, in the Department of State, spoke most favorably of the excellent job that Hirschmann is doing. Jones had taken the initiative, and this morning had prepared the ground work for the establishment of a priority for Hirschmann to return to Washington from Cairo. I believe that once we have people in the field, the cooperation received from the various Embassies will be measurably increased. Much of the seeming lack of cooperation is due, I feel, to the pressure of work and the shortage of personnel in most of the Embassies. With our own people in the field, able to take refugee work from the Embassies and to furnish specific information as to plans and purposes of the Board, much of the apparent antagonism will disappear.

Att.

Mr. Pehle

Hyles Standish

Subject: Field Personnel.

There has been considerable discussion among the staff, and everyone appears in agreement regarding the urgent need of getting our field organizations actually under way. As far as can be ascertained, other than preliminary investigations and discussions of certain possible persons, there is no project actually in operation to get people in the field. Inasmuch as the success of our program will depend entirely upon the time element, I feel strongly that we should send immediately the following people to the posts suggested. While there may be in some cases more qualified people available at some time in the future, the urgency of the problem does not permit lengthy consideration on our part. Should the personnel suggested below be found to be wanting after a test in the field, we can readily order them to return to this country. It is suggested, therefore, that their appointments be made on a temporary basis, and the people sent with the understanding that they are going on trial.

In the light of telegram 974 from the Embassy in Madrid, I recommend that we appoint Blichenstaff as Special Representative. There is attached a draft of a telegram to Ambassador Hayes answering his incoming. I believe that this reply should calm down Ambassador Hayes and should be dispatched at once. In the meantime, pending the receipt of a favorable reply from the Ambassador, we should go on with our preparations for assembling our own staff for Spain.

We have here in the Office two men who are willing to go and who have the advantage of our point of view. They are Paul J. McCormack, whom I suggest as Supplies and Transportation Officer, and Robert B. Farke, as Finance Officer. McCormack has the advantage of having spent the last year and a half in Red Cross, working on operations in Spain from this end. He is thoroughly familiar with the problems which his job would involve. Farke has had considerable experience in the Foreign Service of the State Department and his experience in Foreign Funds Control makes him an excellent choice to handle the finances of our operations in Spain. He has also an excellent command of Spanish and French.

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Abb.

MS:indiv:114 3/25/44

→ Rep + Spec Attaches - Memos

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

DATE

March 16, 1944

to Files

FROM Ward Stewart

Subject: Discussion with Mr. DeCourcy concerning Status of War Refugee Board Special Attaches

I discussed the above question in person this morning with Mr. DeCourcy of the State Department. He stated that following our earlier discussion by telephone he had talked to Mr. Kurth and Mr. Monnet Davis, and they agreed that the War Refugee Board Special Attaches could be afforded all of the services in the respective embassies without being appointed to the Auxiliary Foreign Service. Mr. DeCourcy stated that he had asked Mr. Kurth to call me back and give me this information but I received no such call from Mr. Kurth and had not received any confirmation of this understanding until this morning.

With respect to the certification of administrative expenditures by embassy officials, Mr. DeCourcy suggested that at the proper time we should prepare a letter to Mr. Shaw covering the following points:

A. A description of the type of payments which we want the State Department to make with respect to our attaches, i.e. salaries, office expenses, travel, etc.

B. If we wish, a limit on the amount of expenditure which State is authorized to make for War Refugee Board purposes.

C. A commitment that these expenditures are to be made on a reimbursable basis and that the War Refugee Board will reimburse the State Department on the presentation of the appropriate vouchers.

Mr. DeCourcy concluded the discussion by indicating that he still had some reservations about the question of embassy officials certifying War Refugee Board expenditures, even when the expenditures were restricted to routine administrative matters. He stated that he would like some assurance that if GAO took exception to any of these expenditures the War Refugee Board would contest the exception and if the exception could not be over-ruled would arrange for some other payment so as to protect the embassy's certifying officer. I told Mr. DeCourcy that the question appeared to me to be more or less an academic one, since it is unlikely that exception will be taken against routine administrative expenditures. I told him further, however, that the War Refugee Board was in agreement that the State Department certifying officer should not have to suffer any loss in such cases and that I was sure that appropriate means to protect such certifying officers could be worked out if the point ever arises. I also suggested to Mr. DeCourcy that if the embassy's

certifying officer has ^a reservation about any particular expenditure in the first instance he could always send it to Washington for certification by a responsible official here, although we would hope and expect that such occasions would be very rare.

Assistant Executive Director
(Management)

EXECUTIVE OFFICE OF THE PRESIDENT
WAR REFUGEE BOARD

INTER-OFFICE COMMUNICATION

DATE March 16, 1944

TO : Mr. Pehle

FROM : Myles Standish *MS*

Re : Mrs. Loring C. Christie, possible
WRB representative in London ✓

With reference to my suggestion at the Staff Meeting yesterday that Mrs. Loring C. Christie be chosen as our special representative in London I submit the following statement of her background and experience.

Mrs. Christie is an exceptionally able, intelligent woman in her early 40's. She has shown, during my acquaintance with her of the past year and a half, considerable energy. She was educated in private schools in this country and speaks several foreign languages.

From 1933 to 1940 she was the only woman member of the Board of Directors of the Federal Storage Company of Washington, which company is, as you know, one of the largest shipping and packing organizations in this part of the country. During this period she was in complete charge of their foreign shipping activities, having developed this foreign business from nothing to one of considerable magnitude. She was also advertising manager of the Company and as such handled their advertising program in the United States as well as abroad. During this time she travelled extensively abroad for the company.

At present Mrs. Christie is employed by the Office of the Coordinator of Inter-American Affairs at \$5600 per annum, a salary level indicative of her ability. She administers the Miami, New York, and Washington offices of CIAA which handle all foreign visitors brought into this country under the programs of CIAA and the Department of State. This position calls for considerable administrative ability as well as a great deal of tact and diplomacy.

For a number of years prior to her connection with the Federal Storage Company, and during it, Mrs. Christie has been the paid social advisor to numerous foreign embassies in Washington,

7 of four files

10064

including those of Holland, Belgium, Brazil, Canada, Poland, France, and Great Britain. Through this work, through her own strong personality, and through the connections of her late husband, Mrs. Christie has become the friend of many of the political leaders of the world. Mr. Christie, who died in 1941, had been since 1911 the legal and foreign affairs advisor to successive Canadian Governments. Justice Frankfurter, incidentally, was a classmate of Mr. Christie at Harvard Law School, remained one of his closest friends, and can give any further information that may be desired concerning Mrs. Christie's personality and ability. Many of the leaders of the governments-in-exile in London are either old acquaintances or friends of Mrs. Christie. This is also true of a great number of the leaders of the British Government. Ambassador Winant at London is likewise well acquainted with Mrs. Christie and she can count on the personal and official support of Secretary Hull and Mr. Stettinius. Secretary Morgenthau will also, I am sure, be pleased to recommend Mrs. Christie to you.

Aside from all this glittering array of personal contacts and references I feel that Mrs. Christie could do an excellent job for us in London because she is a down-to-earth, matter-of-fact person, who has reached her present position entirely due to her own efforts. I feel that she could meet the representatives of the various Undergrounds on their own levels and could gain from them the cooperation that means so much to the success of our program. The fact that she is a woman would, I think, enable her more readily to gain the confidence of those representatives. She would prove invaluable, I feel, in being able to reach the various authorities of the British Government who are connected with our work, in which she herself is genuinely interested.

I shall arrange for her to come to see you at any time you wish.

Walter D. Dandish

March 16, 1944

Mr. Pehle
Nyles Standish
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WRB representative in London

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Reg. & Spec. Attach. 11/10/43

TO:

<input type="checkbox"/> MR. PAUL	<input type="checkbox"/> Mr. Lesser
<input type="checkbox"/> Mr. Aarons	<input type="checkbox"/> Mr. Luxford
<input type="checkbox"/> Mr. E.M. Bernstein	<input type="checkbox"/> Mr. O'Connell
<input type="checkbox"/> Correspondence	<input type="checkbox"/> Mr. Olsen
<input type="checkbox"/> Files	<input type="checkbox"/> Mr. Reeves
<input type="checkbox"/> Mr. Fox	<input type="checkbox"/> Mr. Schmidt
<input type="checkbox"/> Mr. Hoffman	<input checked="" type="checkbox"/> Mr. Stewart
<input type="checkbox"/> Mr. Lawler	<input type="checkbox"/> Mrs. Taylor

As per our conversation.

JWP

J. W. PEHLE
DIRECTOR, FOREIGN FUNDS CONTROL

700643

TREASURY DEPARTMENT

INTER OFFICE COMMUNICATION

W.S.
As per
the
minutes

DATE

February 29, 1944

TO Mr. J. W. Pehle

FROM Ward Stewart

Subject: Meeting with Budget Bureau and State Department on Fiscal and Administrative Relationships with War Refugee Board Attachés

We had a meeting with State and the Budget Bureau this morning at 10 o'clock and, I am glad to report, won every point in connection with the status of War Refugee Board Special Attachés abroad. The meeting was held in Mr. William O. Hall's office in the Budget Bureau and the following persons were present:

Budget Bureau	Messrs. Hall, Thompson, Dunn, and Trott
State Department	Mr. Kurth, Budget Officer Mr. Nathaniel Davis, Head of Foreign Service Administration
War Refugee Board	Mr. Dent and Mr. Stewart

The meeting had been called by the Budget Bureau at my suggestion and it became obvious at the start that the State Department was on the defensive. Mr. Davis started out at once by apologizing for his men down the line (Mr. Krantz and others), and from that point on things went very smoothly.

Definite agreement was reached with respect to the following points.

1. In accordance with the Executive Order, the War Refugee Board Special Attachés are to be recognized as State Department employees and will be formally appointed as such through the regular auxiliary foreign service machinery.
2. The State Department agreed to handle all of the "administrative housekeeping" for the Special Attachés, including certification of vouchers, obtaining of bonds, issuance of travel authorizations, miscellaneous office supplies and equipment, etc., in the same manner as they do for other foreign service officers.
3. All "program" expenditures, either from War Refugee Board confidential funds or from private funds, will be made directly by the Special Attachés who will be responsible in this connection to you alone. The State Department will enter into the picture in connection with such expenditures only as a means of transmittal of the funds, if at all.
4. The question of whether State will request reimbursement for the administrative expenditures made in connection with the Special Attachés was left open, with the understanding that State may be able to carry these expenditures

Mr. Pehle

Page 2.

from funds currently available if the expenditures are not too large.

5. War Refugee Board will work with State in developing a joint estimate of administrative expenditures for the attachés to be used in supporting a request for an appropriation or additional allotment from the President's Emergency Fund if necessary.

6. It was agreed that the living allowances for War Refugee Board attachés would be handled so as not to cause any problem of relationships with other foreign service people. In other words, the Special Attachés would generally follow the standard living allowance scale used by others in the foreign service. If we feel that it will be necessary to supplement these allowances there will be plenty of ways in which that can be done.

7. It was agreed that it would be desirable to reach some understanding as to the salary status of Hirschmann in Ankara. I agreed that we would reach some determination as to whether Hirschmann should be (a) a regularly salaried employee, (b) a dollar-a-year employee or (c) an employee without compensation, in order that State may make arrangements internally.

8. With respect to the general question of salaries for attachés, it was agreed that no problem would be presented in the State Department if the salaries were at or below \$6500 per annum plus allowances. It was understood that any salary rate above this level would require special clearance beforehand.

In general it was quite apparent that somebody had "done a job" on Kurth and Davis before the meeting. They were very pleasant and cooperative throughout and apparently are now in agreement that the State Department should make all of its administrative services available to the Special Attachés. At one point in the meeting Davis said specifically to me, "When and if you find anyone in the State Department who appears to you to be acting contrary to the understandings we have reached this morning please notify Mr. Kurth or me personally at once." In summary, it was the most satisfactory meeting I have had with State to date and I am convinced that we have a way to eliminate promptly any "further" dragging of feet" that we run into in connection with these matters.

Wand Stewart
Assistant Executive Director
(Management)

Sp. Attaches memo

February 29, 1944

MEMORANDUM OF MEETING HELD IN THE STATE DEPARTMENT WITH REPRESENTATIVES OF THE BUDGET BUREAU, STATE DEPARTMENT AND WAR REFUGEE BOARD.

Present at the meeting were Mr. Thompson, Mr. Dunn, and Mr. Hall of the Budget Bureau, Mr. Trott, Mr. Davis, Mr. Kurth of the State Department, Mr. Stewart and Mr. Dent of the War Refugee Board.

Purpose of the meeting was principally to discuss the status of attaches of the War Refugee Board and the matter of funds for the Inter-Governmental Committee. It was decided that the special attaches will be appointed as employees of the Auxiliary Foreign Service Staff of the State Department and that accordingly, State will pay the salaries of such attaches, their secretaries, and furnish other clerical assistance, in fact, "to do all housekeeping for these attaches". To defray the expenses State will obtain an allocation from the President's Emergency Fund. It will be necessary for the War Refugee Board to work with the State Department in developing a budget to form a basis for the request for this allocation. Such justification will, of course, have to give the number of employees involved, when they are going to be appointed and where. Mr. Kurth (Ext. 2580) advised that he would designate Mr. Kissick (Ext. 426) to work with the Board in connection with justifying the allocation.

In this relationship with State the attaches will not have to be designated as certifying officers for the War Refugee Board, nor will any travel authorizations for them be required of the Board.

The contemplated transfer of funds from the War Refugee Board to the Inter-Governmental Committee was brought up by Mr. Hall of the Budget Bureau. Mr. Hall stated that he had discussed the transfer with Mr. Martin of the Budget Bureau and that they had decided that the Budget Bureau would prefer that the State Department request a direct allocation from the President's Emergency Fund to cover the contributions for the March quarter for the Committee, instead of having the transfer made from the funds of the War Refugee Board. It was the consensus of opinion at the meeting that this was proper and that the Board would support State Department in a request for such an allocation, Mr. Stewart reserving the commitment of the Board to its position as given in the letter to State agreeing to the transfer of the required funds from the War Refugee allotment.

Prepared by James A. Dent

Noted + in general agreement.

W. J. 2/29

43

TREASURY DEPARTMENT

INTER OFFICE COMMUNICATION

Ward
Jut
DATE

February 28, 1944

TO Mr. J. W. Pehle
FROM Ward Stewart
Subject: Employment Status of Special Attachés Abroad

Insert on
our part
of view
Done, W.S.

In our discussions of fiscal and administrative relationships we are running into some difficulty at the State Department, most of which arises from an apparent difference of opinion as to the employment status of War Refugee Board Special Attachés abroad. State has agreed to the general principle that the "administrative housekeeping" with respect to these Special Attachés should be handled on a reimbursable basis through State Department channels. Yet on certain individual items that have been raised there seems to be a reluctance on their part to follow this decision to its logical conclusion.

To be more specific, a Mr. Krantz, who is representing Mr. DeCourcy on these matters, insists that the Special Attachés be designated as certifying officers by and for the War Refugee Board and that they themselves certify all administrative expenditures for payment. In my judgment this would involve the Special Attachés unnecessarily in the administrative end of their jobs with the result that they would have less time to do what they are supposed to be doing. I have pointed out to Mr. Krantz that the Special Attachés are State Department employees (the Executive Order states "The State Department shall appoint Special Attachés") and that the expenditures will be made from State Department funds directly, subject to reimbursement from the War Refugee Board. In my judgment it follows from this that the certification of the administrative expenditures of the Special Attachés should be made by a State Department official and that such State Department official should assume the responsibility for these expenditures in the same way as they do for the expenditures of other persons in the foreign service.

There are several other complications arising from this difference of opinion as to whether the Special Attachés are employees of the War Refugee Board of the State Department, for example, problems in connection with obtaining bonds and travel authorizations. I raise the matter at this time because unless we can resolve the question soon I anticipate delay in completing some of the necessary arrangements. I have discussed the matter with Mr. Hall of the Budget Bureau who is in accord with our general position and apparently willing to back us in our request that State handle these matters. He is checking further with DeCourcy and others and will keep me informed.

Ward Stewart
Assistant Executive Director
(Management)

Hall of B.B. has arranged a meeting (B.B., State + W.R.B.) on this Tuesday morning 2/29. I'll keep you informed. W.S. 2/28

February 28, 1944

Mr. J. W. Pehle

Ward Stewart

Subject: Employment Status of Special Attaches Abroad

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(Signed) Ward Stewart
Assistant Executive Director
(Management)

WStewart; pdk 2/28/44

TREASURY DEPARTMENT

INTER OFFICE COMMUNICATION

*Noted
JST*

DATE FEB 25 1944

TO Mr. J. W. Pehle
FROM Ward Stewart
Subject: Meetings with Mr. Warren and Mr. Raynor of State Department

Mr. Dent and I went over to State today to discuss with Mr. Warren the method of handling expenditures for our Special Attaches abroad. Mr. Warren had indicated that Mr. DeCourcy of Assistant Secretary Shaw's office would be present but he was apparently detained elsewhere and a Mr. Krantz substituted. Mr. Krantz seemed willing enough but the meeting suffered a bit because he did not seem to have the facts and procedures very well in mind. Agreement was reached, however, along the following lines.

1. In general, Mr. Warren and Mr. Krantz agreed that War Refugee Board expenditures in connection with our Special Attaches should be handled as described in paragraphs 1 and 2 of my memorandum of February 21 attached. In other words, it was agreed that State would pay directly all expenditures for "administrative housekeeping" (i.e. salaries, communications, travel, miscellaneous supplies and equipment, etc.). Mr. Warren and Mr. Krantz appeared to assume that the War Refugee Board would make reimbursement for these expenditures so I did not raise the question with them, despite the feeling of Mr. Hall of the Budget Bureau that they might be willing to carry the expenditures themselves. Apparently reimbursement will be requested unless they receive instructions from above to the contrary and at that point I will leave it with you and Stettinius. My own view is that the amount of expenditure involved is not worth quibbling about.

2. When the point was raised by Mr. Warren as to the question of the salaries to be paid to the attaches, I told him that the War Refugee Board had not yet reached any decision on the matter. He indicated that he did not anticipate that Hirschmann would ask for any salary and we agreed that there was no problem on Ackerman. With respect to Blickenstaff and McClelland, I agreed with him that we should focus on the matter very soon and decide what salaries were to be paid them and inform the respective embassies accordingly.

3. With respect to confidential expenditures from the President's Emergency Fund and expenditures from private sources it was agreed that the State Department should enter into the picture only as a means of transmitting the funds to the Special Attaches and that the attaches should be responsible directly to us for such expenditures. At this point Mr. Warren brought out the cable to Hirschmann with respect to the two thousand sovereigns and asked whether we would be sending funds to Special Attaches through Treasury facilities as well as through State facilities. I told him that it was entirely possible that we would be doing this and that each cable would indicate clearly whether State was to transmit the funds or whether the funds were being supplied through other channels. Mr. Warren seemed a little puzzled that we might be sending funds through two channels but did not

Mr. Fehle

Page 2

raise any further question on this point.

4. I also discussed with Mr. Warren and Mr. Krantz the question of the method of payment of the £ 51,998 for the use of the Intergovernmental Committee. Mr. Warren seemed a bit relieved that we were intending to supply the funds and suggested that he might want to notify the Intergovernmental Committee at once. I then made it clear to Mr. Warren that I could not commit the Board on the matter and told him merely that there was a letter being prepared along the lines discussed. He agreed that he would take no further action until the letter was actually received. Mr. Krantz is investigating the best method for making the transfer and will keep my office informed.

5. After the meeting with Mr. Warren and Mr. Krantz, I went to see Mr. Raynor about the delay on the part of the Turks with respect to clearing Mr. Jabotinsky's travel arrangements. I left copies of the correspondence with Mr. Raynor who seemed to agree that Jabotinsky was getting "the run around" and stated that he would see what he could do and call me back.

Ward Stewart
Assistant Executive Director
(Management)

700650

Reg. + Spec. Attaches Memos

TREASURY DEPARTMENT

INTER OFFICE COMMUNICATION

DATE

February 21, 1944

TO Mr. J. W. Pehle

FROM Ward Stewart

Subject: Administrative Relationships with Special Attachés Abroad

On the basis of discussions with Mr. Allen, Chief Disbursing Officer, and Mr. Bartelt, Commissioner of Accounts, U. S. Treasury, and with Mr. Vaughan, Chief Administrative Officer, Foreign Economic Administration, and Mr. William Hall and Mr. Dunn of the Bureau of the Budget, it is my recommendation that our administrative relationships with War Refugee Board special attachés abroad be handled along the following lines.

1. It is recommended that all expenditures for salaries and for "administrative housekeeping" abroad be made directly by the State Department through the usual foreign service channels, subject to reimbursement if requested by the State Department. According to Mr. Hall of the Bureau of the Budget it is possible that the State Department may have sufficient funds available so that reimbursement may not be necessary. Irrespective of the question of reimbursement, however, it seems clear that it would be much simpler to handle the strictly administrative expenditures through existing State Department channels than to try to set up duplicate channels of our own. Even if we were to set up duplicate channels, our people abroad would still be under the surveillance of the heads of the respective embassies. In other words our attachés, merely by force of circumstances, are going to have to develop cooperative working relationships within the embassies. In my judgment it will be wise to recognize this at the outset and use the regular foreign service channels for our strictly administrative expenditures. If the State Department is agreeable to paying these expenditures out of its own funds I see no reason why we should object. On the other hand, if they want reimbursement it seems to me that we should arrange it, payable out of our non-confidential funds.

2. It is recommended that the expenditure of all confidential funds out of the War Refugee Board allotment from the President's Emergency Fund, as well as all operating expenditures from private sources, be handled directly between the War Refugee Board and the special attachés abroad, using State Department facilities only for the purpose of transmittal of the funds. On this basis the funds would be transferred to the accounts of the special attachés by means of a cable through State Department channels and the special attachés would make disbursements directly against such receipt as the War Refugee Board may require. The special attachés would be accountable directly to you for these expenditures and the State Department would not enter into the merits of individual transactions at all. This provision should give the War Refugee Board and its attachés all the freedom necessary from any possible "dragging of feet" on the part of the State Department.

3. In order to protect you and the War Refugee Board it is recommended that a procedure be established here in Washington for the unofficial review of

Mr. Pehle

Page 2.

expenditures from our confidential funds, most or all of which will presumably be unvouchered expenditures. This review would presumably consist of going over receipts, etc., to make sure that the expenditures would stand up under investigation at some later date. Presumably these receipts would be accumulated by the special attachés and then be sent or brought to Washington without going through official channels. This type of arrangement was used in the Board of Economic Warfare and apparently worked out very well as a method for handling confidential and unvouchered expenditures.

4. With respect to the expenditure of so-called "program" funds from private sources, the extent of accounting that we should require will depend greatly upon the type of fiscal machinery set up in connection with these funds. It is clear, however, that we should be at least as careful in the handling of these funds as we are in the handling of our own confidential funds, since the Board will certainly be held accountable in some degree to the private agencies involved.

If you are in agreement we will move along these lines at once. Note, however, that certain additional policy determinations are necessary in connection with point 4.

Wand Stewart
Assistant Executive Director
(Management)

*Cleared in principle with J.M.P.
W.S. 2/21*

Mr. J. E. Fehle

February 21, 1944

Ward Stewart

Subject: Administrative Relationships with Special Attaches Abroad

On the basis of discussions with Mr. Allen, Chief Disbursing Officer, and Mr. Bartlett, Commissioner of Accounts, U. S. Treasury, and with Mr. Vaughan, Chief Administrative Officer, Foreign Economic Administration, and Mr. William Hall and Mr. Dean of the Bureau of the Budget, it is my recommendation that our administrative relationships with War Refugee Board special attaches abroad be handled along the following lines.

1. It is recommended that all expenditures for salaries and for "administrative housekeeping" abroad be made directly by the State Department through the usual foreign service channels, subject to reimbursement if requested by the State Department. According to Mr. Hall of the Bureau of the Budget it is possible that the State Department may have sufficient funds available so that reimbursement may not be necessary. Irrespective of the question of reimbursement, however, it seems clear that it would be much simpler to handle the strictly administrative expenditures through existing State Department channels than to try to set up duplicate channels of our own. Even if we were to set up duplicate channels, our people abroad would still be under the surveillance of the heads of the respective embassies. In other words our attaches, merely by force of circumstances, are going to have to develop cooperative working relationships within the embassies. In my judgment it will be wise to recognize this at the outset and use the regular foreign service channels for our strictly administrative expenditures. If the State Department is agreeable to paying these expenditures out of its own funds I see no reason why we should object. On the other hand, if they want reimbursement it seems to me that we should arrange it, payable out of our non-confidential funds.

2. It is recommended that the expenditure of all confidential funds out of the War Refugee Board allotment from the President's Emergency Fund, as well as all operating expenditures from private sources, be handled directly between the War Refugee Board and the special attaches abroad, using State Department facilities only for the purpose of transmittal of the funds. On this basis the funds would be transferred to the accounts of the special attaches by means of a cable through State Department channels and the special attaches would make disbursements directly against such receipt as the War Refugee Board may require. The special attaches would be accountable directly to you for these expenditures and the State Department would not enter into the merits of individual transactions at all. This provision should give the War Refugee Board and its attaches all the freedom necessary from any possible "dragging of feet" on the part of the State Department.

3. In order to protect you and the War Refugee Board it is recommended that a procedure be established here in Washington for the unofficial review of

expenditures from our confidential funds, most of all of which will presumably be unvouchered expenditures. This review would presumably consist of going over receipts, etc., to make sure that the expenditures would stand up under investigation at some later date. Presumably these receipts would be accumulated by the special attaches and then be sent or brought to Washington without going through official channels. This type of arrangement was used in the Board of Economic Warfare and apparently worked out very well as a method for handling confidential and unvouchered expenditures.

4. With respect to the expenditure of so-called "program" funds from private sources, the extent of accounting that we should require will depend greatly upon the type of fiscal machinery set up in connection with these funds. It is clear, however, that we should be at least as careful in the handling of these funds as we are in the handling of our own confidential funds, since the Board will certainly be held accountable in some degree to the private agencies involved.

If you are in agreement we will move along these lines at once. Note, however, that certain additional policy determinations are necessary in connection with point 4.

(Signed) Ward Stewart

Assistant Executive Director
(Management)

Cleared in principle with J.W.P.

W.S. 2/21

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73 Rep + special attacks - memo

TREASURY DEPARTMENT

INTER OFFICE COMMUNICATION

DATE
February 14, 1944

TO Mr. J. W. Pehle

FROM Ward Stewart

Subject: Meeting with Mr. DeCourcy of State Department and others Concerning Funds, Authorizations, Etc., for War Refugee Board Attaches Abroad

In our meeting this morning Mr. DeCourcy raised several questions concerning funds, authorizations, etc., in relation to War Refugee Board attaches abroad. I informed Mr. DeCourcy that the War Refugee Board was operating on funds from the President's Emergency Fund and that cables, etc., should be charged to that Fund. Mr. DeCourcy stated that the cable to Mr. Hirschmann had gone out on Saturday, February 12, and suggested that we would want to send supplementary instructions to Mr. Hirschmann when and if his designation as attache is approved by the Turkish government. I am now preparing such supplementary instructions to Mr. Hirschmann which will cover disbursement of funds, appointment of local personnel etc. There appear to be two alternative methods for Mr. Hirschmann to handle his funds. One would be for him to be designated as certifying officer and operate along the same lines as Mike Hoffman is now operating in North Africa. However, in view of Mr. Hirschmann's lack of governmental experience, the difficulties that Hoffman has run into, and the confidential nature of much of Hirschmann's expenditures, it is proposed that the other alternative be used. Under this alternative we would merely deposit with the State Department whatever funds we wanted Hirschmann to use and he would draw upon them in Ankara covered by whatever receipt we wished to require of him. This has the great advantage of flexibility and also avoids tying Hirschmann up with the red tape of governmental disbursement.

J. Pehle
If you are in agreement we will proceed along the lines of the second alternative.

In either event I assume you will want Hirschmann to be bonded and we are also proceeding to arrange that through State Department channels.

Ward Stewart
Assistant Executive Director
(Management)

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